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110TH CONGRESS 1ST SESSION

S. 456

To increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect law-abiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to expand and improve gang prevention programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

January 31, 2007

Mrs. Feinstein (for herself, Mr. Hatch, Mr. Schumer, Mr. Specter, Mr. Biden, Mr. Kyl, Mr. Stevens, Ms. Cantwell, Mr. Coleman, Ms. Mikulski, Mr. Baucus, Mr. Pryor, Mr. Salazar, Mrs. Murray, Mr. Brown, Mrs. Clinton, Mrs. Dole, Mr. Cornyn, Mr. Kohl, Mr. Casey, Mr. Warner, Mrs. Lincoln, Mrs. Boxer, Mr. Menendez, Mr. Durbin, Mr. Lautenberg, Mr. Kennedy, Mr. Domenici, Mrs. Hutchison, Ms. Murkowski, Mr. Kerry, Mr. Roberts, Mr. Johnson, Mr. Akaka, Mr. Webb, Mr. Bingaman, Mr. Inouye, Mr. Nelson of Florida, Mr. Martinez, Mr. Bayh, and Mr. Tester) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

July 30, 2007

Reported by Mr. LEAHY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect lawabiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to expand and improve gang prevention programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Gang Abatement and
- 5 Prevention Act of 2007".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Findings.

TITLE I—NEW FEDERAL CRIMINAL LAWS NEEDED TO FIGHT NATIONAL GANGS

See. 101. Revision and extension of penalties related to criminal street gang activity.

TITLE II—VIOLENT CRIME REFORMS TO REDUCE GANG VIOLENCE

- Sec. 201. Violent erimes in aid of racketeering activity.
- See. 202. Murder and other violent crimes committed during and in relation to a drug trafficking crime.
- Sec. 203. Expansion of rebuttable presumption against release of persons charged with firearms offenses.
- Sec. 204. Statute of limitations for violent erime.
- Sec. 205. Study of hearsay exception for forfeiture by wrongdoing.
- Sec. 206. Possession of firearms by dangerous felons.
- Sec. 207. Conforming amendment.
- Sec. 208. Amendments relating to violent crime.
- Sec. 209. Crimes of violence and drug crimes committed by illegal aliens.
- See. 210. Publicity campaign about new criminal penalties.
- Sec. 211. Statute of limitations for terrorism offenses.
- Sec. 212. Crimes committed in Indian country or exclusive Federal jurisdiction as racketeering predicates.
- Sec. 213. Predicate crimes for authorization of interception of wire, oral, and electronic communications.

Sec. 214. Clarification of Hobbs Act.

TITLE III—INCREASED FEDERAL RESOURCES TO DETER AND PREVENT AT-RISK YOUTH FROM JOINING HLEGAL STREET GANGS AND FOR OTHER PURPOSES

Sec. 301. Designation of and assistance for high intensity interstate gang activity areas.

Sec. 302. Enhancement of Project Safe Neighborhoods initiative to improve enforcement of criminal laws against violent gangs.

Sec. 303. Additional resources needed by the Federal Bureau of Investigation to investigate and prosecute violent criminal street gangs.

Sec. 304. Grants to prosecutors and law enforcement to combat violent crime.

Sec. 305. Short-Term State Witness Protection Section.

Sec. 306. Witness protection services.

Sec. 307. Expansion of Federal witness relocation and protection program.

Sec. 308. Family abduction prevention grant program.

1 SEC. 3. FINDINGS.

- 2 Congress finds that—
- 3 (1) violent crime and drug trafficking are per-4 vasive problems at the national, State, and local 5 level:
- 6 (2) according to recent Federal Bureau of In-7 vestigation, Uniform Crime Reports, violent crime in 8 the United States is on the rise, with a 2.5 percent 9 increase in violent crime in 2005 (the largest in-10 erease in the United States in 15 years) and an even larger 3.7 percent jump during the first 6 months 12 of 2006;
 - (3) these disturbing rises in violent crime are attributable in part to the spread of criminal street gangs and the willingness of gang members to commit acts of violence and drug trafficking offenses;

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- (4) according to a recent National Drug Threat
 Assessment, criminal street gangs are responsible for
 much of the retail distribution of the cocaine, methamphetamine, heroin, and other illegal drugs being
 distributed in rural and urban communities throughout the United States;
 - (5) gangs commit acts of violence or drug offenses for numerous motives, such as membership in or loyalty to the gang, for protecting gang territory, and for profit;
 - (6) gang presence and intimidation, and the organized and repetitive nature of the crimes that gangs commit, has a pernicious effect on the free flow of interstate commercial activities and directly affects the freedom and security of communities plagued by gang activity, diminishing the value of property, inhibiting the desire of national and multinational corporations to transact business in those communities, and in a variety of ways significantly affecting interstate and foreign commerce;
 - (7) gangs often recruit and utilize minors to engage in acts of violence and other serious offenses out of a belief that the criminal justice systems are more lenient on juvenile offenders;

- 1 (8) gangs often intimidate and threaten wit-2 nesses to prevent successful prosecutions;
- (9) gang recruitment can be deterred through
 increased vigilance, strong criminal penaltics, partnerships between Federal and State and local law
 enforcement, and proactive intervention efforts, particularly targeted at juveniles, prior to gang involvement;
 - (10) State and local prosecutors and law enforcement officers, in hearings before the Committee on the Judiciary of the Senate and elsewhere, have enlisted the help of Congress in the prevention, investigation, and prosecution of gang crimes and in the protection of witnesses and victims of gang crimes; and
 - (11) because State and local prosecutors and law enforcement have the expertise, experience, and connection to the community that is needed to assist in combating gang violence, consultation and coordination between Federal, State, and local law enforcement is critical to the successful prosecutions of criminal street gangs.

1 TITLE I—NEW FEDERAL CRIMI-

2 NAL LAWS NEEDED TO FIGHT

3 NATIONAL GANGS

- 4 SEC. 101. REVISION AND EXTENSION OF PENALTIES RE-
- 5 LATED TO CRIMINAL STREET GANG ACTIV-
- 6 **ITY.**
- 7 (a) In General.—Chapter 26 of title 18, United
- 8 States Code, is amended to read as follows:

9 "CHAPTER 26—CRIMINAL STREET GANGS

"Sec.

"521. Definitions.

"522. Criminal street gang prosecutions.

"523. Recruitment of persons to participate in a criminal street gang.

"524. Violent crimes in furtherance of criminal street gangs.

"525. Forfeiture.

10 **4 521. Definitions**

11 "In this chapter:

12 "(1) CRIMINAL STREET GANG.—The 13 'criminal street gang' means a formal or informal 14 group or association of 5 or more individuals, who 15 commit 3 or more gang crimes (not less than 1 of 16 which is a serious violent felony), in 3 or more sepa-17 rate criminal episodes (not less than 1 of which oc-18 curs after the date of enactment of the Gang Abate-19 ment and Prevention Act of 2007, and the last of 20 which occurs not later than 5 years after the com-21 mission of a prior gang crime (excluding any time of

imprisonment for that individual).

1	"(2) GANG CRIME.—The term 'gang crime'
2	means a felony offense under Federal or State law
3	punishable by imprisonment for more than 1 year,
4	in any of the following categories:
5	"(A) A crime that has as an element the
6	use, attempted use, or threatened use of phys-
7	ical force against the person of another, or is
8	burglary, arson, or extortion.
9	"(B) A erime involving obstruction of jus-
10	tice, or tampering with or retaliating against a
11	witness, victim, or informant.
12	"(C) A crime involving the manufacturing,
13	importing, distributing, possessing with intent
14	to distribute, or otherwise trafficking in a con-
15	trolled substance or listed chemical (as those
16	terms are defined in section 102 of the Con-
17	trolled Substances Act (21 U.S.C. 802)).
18	"(D) Any conduct punishable under—
19	"(i) section 844 (relating to explosive
20	materials);
21	"(ii) subsection (a)(1), (d), (g)(1)
22	(where the underlying conviction is a vio-
23	lent felony or a serious drug offense (as
24	those terms are defined in section 924(e)),
25	(g)(2), (g)(3), (g)(4), (g)(5), (g)(8), (g)(9),

1	(i), (j), (k), (n), (o), (p), (q), (u), or (x) of
2	section 922 (relating to unlawful acts);
3	"(iii) subsection (b), (e), (g), (h), (k),
4	(l), (m), or (n) of section 924 (relating to
5	penalties);
6	"(iv) section 930 (relating to posses-
7	sion of firearms and dangerous weapons in
8	Federal facilities);
9	"(v) section 931 (relating to purchase,
10	ownership, or possession of body armor by
11	violent felons);
12	"(vi) sections 1028 and 1029 (relating
13	to fraud and related activity in connection
14	with identification documents or access de-
15	vices);
16	"(vii) section 1084 (relating to trans-
17	mission of wagering information);
18	"(viii) section 1952 (relating to inter-
19	state and foreign travel or transportation
20	in aid of racketeering enterprises);
21	"(ix) section 1956 (relating to the
22	laundering of monetary instruments);
23	"(x) section 1957 (relating to engag-
24	ing in monetary transactions in property

1	derived from specified unlawful activity);
2	Ol'
3	"(xi) sections 2312 through 2315 (re-
4	lating to interstate transportation of stolen
5	motor vehicles or stolen property).
6	"(E) Any conduct punishable under section
7	274 (relating to bringing in and harboring cer-
8	tain aliens), section 277 (relating to aiding or
9	assisting certain aliens to enter the United
10	States), or section 278 (relating to importation
11	of aliens for immoral purposes) of the Immigra-
12	tion and Nationality Act (8 U.S.C. 1324, 1327,
13	and 1328).
14	"(F) Any crime involving aggravated sex-
15	ual abuse, pimping or promoting prostitution,
16	obscenity (including sections 1461 through
17	1465), sexual exploitation of children (including
18	sections 2251, 2251A, 2252 and 2260), peon-
19	age, slavery or trafficking in persons (including
20	sections 1581 through 1592) and sections 2421
21	through 2427 (relating to transport for illegal
22	sexual activity).
23	"(3) MINOR.—The term 'minor' means an indi-
24	vidual who is less than 18 years of age.

- 10 1 "(4) SERIOUS VIOLENT FELONY.—The term 2 'serious violent felony' has the meaning given that 3 term in section 3559. "(5) STATE.—The term 'State' means each of 4 5 the several States of the United States, the District 6 of Columbia, and any commonwealth, territory, or 7 possession of the United States. 8 "§ 522. Criminal street gang prosecutions 9 "(a) STREET GANG CRIME.—It shall be unlawful for 10 any person to knowingly commit, or conspire, threaten, or
- "(a) STREET GANG CRIME.—It shall be unlawful for any person to knowingly commit, or conspire, threaten, or attempt to commit, a gang crime for the purpose of furthering the activities of a criminal street gang, or gaining entrance to or maintaining or increasing position in a criminal street gang, if the activities of that criminal street gang occur in or affect interstate or foreign commerce.

 "(b) PENALTY.—Any person who violates subsection (a) shall be fined under this title and—
 "(1) for murder, kidnapping, conduct that
 - "(1) for murder, kidnapping, conduct that would violate section 2241 if the conduct occurred in the special maritime and territorial jurisdiction of the United States, or maining, imprisonment for any term of years or for life;
- 23 "(2) for any other serious violent felony, by im-24 prisonment for not more than 30 years;

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1	"(3) for any crime of violence that is not a seri-
2	ous violent felony, by imprisonment for not more
3	than 20 years; and
4	"(4) for any other offense, by imprisonment for
5	not more than 10 years.
6	"§ 523. Recruitment of persons to participate in a
7	eriminal street gang
8	"(a) Prohibited Acts.—It shall be unlawful to
9	knowingly recruit, employ, solicit, induce, command, or
10	cause another person to be or remain as a member of a
11	eriminal street gang, or attempt or conspire to do so, with
12	the intent to cause that person to participate in an offense
13	described in section 522, if the defendant travels in inter-
14	state or foreign commerce in the course of the offense,
15	or if the activities of that criminal street gang are in or
16	affect interstate or foreign commerce.
17	"(b) Penalties.—Whoever violates subsection (a)
18	shall—
19	"(1) if the person recruited, employed, solicited,
20	induced, commanded, or caused to participate or re-
21	main in a criminal street gang is a minor—
22	"(A) be fined under this title, imprisoned
23	not more than 20 years, or both; and
24	"(B) at the discretion of the sentencing
25	iudge, be liable for any costs incurred by the

1	Federal Government, or by any State or local
2	government, for housing, maintaining, and
3	treating the minor until the person attains the
4	age of 18 years;
5	"(2) if the person who recruits, employs, solic-
6	its, induces, commands, or causes the participation
7	or remaining in a criminal street gang is incarcer-
8	ated at the time the offense takes place, be fined
9	under this title, imprisoned not more than 20 years,
10	or both; and
11	"(3) in any other ease, be fined under this title,
12	imprisoned not more than 10 years, or both.
13	"(c) Consecutive Nature of Penalties.—Any
14	term of imprisonment imposed under subsection (b)(2)
15	shall be consecutive to any term imposed for any other
16	offense.
17	"§ 524. Violent crimes in furtherance of criminal
18	street gangs
19	"(a) In General.—It shall be unlawful for any per-
20	son, for the purpose of gaining entrance to or maintaining
21	or increasing position in, or in furtherance of, or in asso-
22	ciation with, a criminal street gang, or as consideration
23	for anything of pecuniary value to or from a criminal
24	street gang, to knowingly commit a crime of violence or
25	threaten to commit a crime of violence against any indi-

1	vidual, or attempt or conspire to do so, if the activities
2	of the criminal state gang occur in or affect interstate or
3	foreign commerce.
4	"(b) Penalty.—Any person who violates subsection
5	(a) shall be punished by a fine under this title and—
6	"(1) for murder, kidnapping, conduct that
7	would violate section 2241 if the conduct occurred in
8	the special maritime and territorial jurisdiction of
9	the United States, or maining, by imprisonment for
10	any term of years or for life;
11	"(2) for a serious violent felony other than one
12	described in paragraph (1), by imprisonment for not
13	more than 30 years; and
14	"(3) in any other case, by imprisonment for not
15	more than 20 years.
16	"§ 525. Forfeiture
17	"(a) Criminal Forfeiture.—A person who is con-
18	victed of a violation of this chapter shall forfeit to the
19	United States—
20	"(1) any property used, or intended to be used
21	in any manner or part, to commit, or to facilitate
22	the commission of, the violation; and
23	"(2) any property constituting, or derived from
24	any proceeds obtained, directly or indirectly, as a re-
25	sult of the violation.

1	"(b) Procedures Applicable.—Pursuant to see
2	tion 2461(e) of title 28, the provisions of section 413 or
3	the Controlled Substances Act (21 U.S.C. 853), except
4	subsections (a) and (d) of that section, shall apply to the
5	eriminal forfeiture of property under this section.".
6	(b) Amendment Relating to Priority of For
7	FEITURE OVER ORDERS FOR RESTITUTION.—Section
8	3663(e)(4) of title 18, United States Code, is amended
9	by striking "chapter 46 or" and inserting "chapter 26
10	chapter 46, or".
11	(e) Money Laundering.—Section 1956(e)(7)(D) of
12	title 18, United States Code, is amended by inserting "
13	section 522 (relating to criminal street gang prosecutions)
14	523 (relating to recruitment of persons to participate in
15	a criminal street gang), and 524 (relating to violent crimes
16	in furtherance of criminal street gangs)" before ", section
17	541".
18	TITLE II—VIOLENT CRIME RE-
19	FORMS TO REDUCE GANG VI-
20	OLENCE
21	SEC. 201. VIOLENT CRIMES IN AID OF RACKETEERING AC
22	TIVITY.
23	Section 1959(a) of title 18, United States Code, is
24	amended

(1) in the matter preceding paragraph (1)—

1	(A) by inserting "or in furtherance or in
2	aid of an enterprise engaged in racketeering ac-
3	tivity," before "murders,"; and
4	(B) by inserting "engages in conduct that
5	would violate section 2241 if the conduct oc-
6	curred in the special maritime and territorial
7	jurisdiction of the United States," before
8	"maims,";
9	(2) in paragraph (1), by inserting "conduct
10	that would violate section 2241 if the conduct oc-
11	curred in the special maritime and territorial juris-
12	diction of the United States, or maining," after
13	"kidnapping,";
14	(3) in paragraph (2), by striking "maiming"
15	and inserting "assault resulting in serious bodily in-
16	jury'';
17	(4) in paragraph (3), by striking "or assault re-
18	sulting in serious bodily injury";
19	(5) in paragraph (4)—
20	(A) by striking "five years" and inserting
21	"10 years"; and
22	(B) by adding "and" at the end; and
23	(6) by striking paragraphs (5) and (6) and in-
24	serting the following:

1	"(5) for attempting or conspiring to commit
2	any offense under this section, by the same penalties
3	(other than the death penalty) as those prescribed
4	for the offense, the commission of which was the ob-
5	ject of the attempt or conspiracy.".
6	SEC. 202. MURDER AND OTHER VIOLENT CRIMES COM-
7	MITTED DURING AND IN RELATION TO A
8	DRUG TRAFFICKING CRIME.
9	(a) In General.—Part D of the Controlled Sub-
10	stances Act (21 U.S.C. 841 et seq.) is amended by adding
11	at the end the following:
12	"SEC. 424. MURDER AND OTHER VIOLENT CRIMES COM-
13	MITTED DURING AND IN RELATION TO A
13 14	MITTED DURING AND IN RELATION TO A DRUG TRAFFICKING CRIME.
14 15	DRUG TRAFFICKING CRIME.
14 15 16	DRUG TRAFFICKING CRIME. "(a) In General.—Whoever, during and in relation
14 15 16 17	DRUG TRAFFICKING CRIME. "(a) In General.—Whoever, during and in relation to any drug trafficking crime, knowingly commits any fel-
14 15 16 17	DRUG TRAFFICKING CRIME. "(a) IN GENERAL.—Whoever, during and in relation to any drug trafficking crime, knowingly commits any fel- ony crime of violence against any individual, for which im-
14 15 16 17 18	**(a) In General.—Whoever, during and in relation to any drug trafficking crime, knowingly commits any felony crime of violence against any individual, for which imprisonment for a period longer than 1 year may be im-
14 15 16 17 18 19 20	DRUG TRAFFICKING CRIME. "(a) IN GENERAL.—Whoever, during and in relation to any drug trafficking erime, knowingly commits any felony erime of violence against any individual, for which imprisonment for a period longer than 1 year may be imposed, or threatens, attempts or conspires to do so, shall
14 15 16 17 18 19 20	"(a) In General.—Whoever, during and in relation to any drug trafficking crime, knowingly commits any felony crime of violence against any individual, for which imprisonment for a period longer than 1 year may be imposed, or threatens, attempts or conspires to do so, shall be punished by a fine under title 18, United States Code,
14 15 16 17 18 19 20	"(a) In General. Whoever, during and in relation to any drug trafficking crime, knowingly commits any felony crime of violence against any individual, for which imprisonment for a period longer than 1 year may be imposed, or threatens, attempts or conspires to do so, shall be punished by a fine under title 18, United States Code, and, in addition and consecutive to the punishment pro-
14 15 16 17 18 19 20 21	"(a) In General.—Whoever, during and in relation to any drug trafficking erime, knowingly commits any felony erime of violence against any individual, for which imprisonment for a period longer than 1 year may be imposed, or threatens, attempts or conspires to do so, shall be punished by a fine under title 18, United States Code, and, in addition and consecutive to the punishment provided for the drug trafficking crime—

1	the United States, or maining, by imprisonment for
2	any term of years or for life;
3	"(2) for a serious violent felony (as defined in
4	section 3559 of title 18, United States Code) other
5	than one described in paragraph (1) by imprison-
6	ment for not more than 30 years;
7	"(3) for a crime of violence that is not a serious
8	violent felony, by imprisonment for not more than
9	20 years; and
10	"(4) in any other case by imprisonment for not
11	more than 10 years.
12	"(b) Venue.—A prosecution for a violation of this
13	section may be brought in—
14	"(1) the judicial district in which the murder or
15	other crime of violence occurred; or
16	"(2) any judicial district in which the drug traf-
17	ficking crime may be prosecuted.
18	"(c) Definitions.—In this section—
19	"(1) the term 'erime of violence' has the mean-
20	ing given that term in section 16 of title 18, United
21	States Code; and
22	"(2) the term 'drug trafficking crime' has the
23	meaning given that term in section 924(e)(2) of title
24	18 United States Code "

	1 (b)	CLERICAL	AMENDMENT.	—The	table	of	contents
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- 2 for the Controlled Substances Act is amended by inserting
- 3 after the item relating to section 423, the following:
 - "Sec. 424. Murder and other violent crimes committed during and in relation to a drug trafficking crime.".
- 4 SEC. 203. EXPANSION OF REBUTTABLE PRESUMPTION
- 5 AGAINST RELEASE OF PERSONS CHARGED
- 6 WITH FIREARMS OFFENSES.
- 7 Section 3142(e) of title 18, United States Code, is
- 8 amended in the matter following paragraph (3), by insert-
- 9 ing after "that the person committed" the following: "an
- 10 offense under subsection (g)(1) (where the underlying con-
- 11 viction is a drug trafficking crime or crime of violence (as
- 12 those terms are defined in section 924(e)), (g)(2), (g)(3),
- 13 (g)(4), (g)(5), (g)(8), or (g)(9) of section 922,".
- 14 SEC. 204. STATUTE OF LIMITATIONS FOR VIOLENT CRIME.
- 15 (a) In General.—Chapter 213 of title 18, United
- 16 States Code, is amended by adding at the end the fol-
- 17 lowing:
- 18 **48 3299A. Violent crime offenses**
- 19 "No person shall be prosecuted, tried, or punished
- 20 for any noncapital felony crime of violence, including any
- 21 racketeering activity or gang crime which involves any
- 22 erime of violence, unless the indictment is found or the
- 23 information is instituted not later than 10 years after the

- 1 date on which the alleged violation occurred or the con-
- 2 tinuing offense was completed.".
- 3 (b) CLERICAL AMENDMENT.—The table of sections
- 4 at the beginning of chapter 213 of title 18, United States
- 5 Code, is amended by adding at the end the following:
 "3299A. Violent crime offenses.".
- 6 SEC. 205. STUDY OF HEARSAY EXCEPTION FOR FOR-
- 7 **FEITURE BY WRONGDOING.**
- 8 The Committee on Rules, Practice, Procedure, and
- 9 Evidence of the Judicial Conference of the United States
- 10 shall study the necessity and desirability of amending sec-
- 11 tion 804(b) of the Federal Rules of Evidence to permit
- 12 the introduction of statements against a party by a wit-
- 13 ness who has been made unavailable where it is reasonably
- 14 foreseeable by that party that wrongdoing would make the
- 15 declarant unavailable.
- 16 SEC. 206. POSSESSION OF FIREARMS BY DANGEROUS FEL-
- 17 **ONS.**
- 18 (a) In General.—Section 924(e) of title 18, United
- 19 States Code, is amended by striking paragraph (1) and
- 20 inserting the following:
- 21 "(1) In the case of a person who violates section
- 22 922(g) of this title and has previously been convicted by
- 23 any court referred to in section 922(g)(1) of a violent fel-
- 24 ony or a serious drug offense shall—

"(A) in the case of 1 such prior conviction, where a period of not more than 10 years has elapsed since the later of the date of conviction and the date of release of the person from imprisonment for that conviction, be imprisoned for not more than 15 years, fined under this title, or both;

"(B) in the case of 2 such prior convictions, committed on occasions different from one another, and where a period of not more than 10 years has elapsed since the later of the date of conviction and the date of release of the person from imprisonment for the most recent such conviction, be imprisoned for not more than 20 years, fined under this title, or both; and

"(C) in the case of 3 such prior convictions, committed on occasions different from one another, and where a period of not more than 10 years has clapsed since the later of date of conviction and the date of release of the person from imprisonment for the most recent such conviction, be imprisoned for any term of years not less than 15 years or for life and fined under this title, and notwithstanding any other provision of law, the court shall not suspend the sentence of, or grant a probationary sentence to,

1	such person with respect to the conviction under sec-
2	tion 922(g).".
3	(b) Amendment to Sentencing Guidelines.
4	Pursuant to its authority under section 994(p) of title 28
5	United States Code, the United States Sentencing Com-
6	mission shall amend the Federal Sentencing Guidelines to
7	provide for an appropriate increase in the offense level for
8	violations of section 922(g) of title 18, United States
9	Code, in accordance with section 924(e) of that title 18
10	as amended by subsection (a).
11	SEC. 207. CONFORMING AMENDMENT.
12	The matter preceding paragraph (1) in section
13	922(d) of title 18, United States Code, is amended by in-
14	serting ", transfer," after "sell".
15	SEC. 208. AMENDMENTS RELATING TO VIOLENT CRIME.
16	(a) Carjacking.—Section 2119 of title 18, United
17	States Code, is amended—
18	(1) in the matter preceding paragraph (1)—
19	(A) by striking ", with the intent to cause
20	death or serious bodily harm";
21	(B) by inserting "in the physical presence
22	of, and causing a reasonable apprehension of
23	fear in, another individual" after "by force and
24	violence''; and

1	(C) by inserting "or conspires" after "at-
2	tempts";
3	(2) in paragraph (1), by striking "15 years"
4	and inserting "20 years"; and
5	(3) in paragraph (2), by striking "or impris-
6	oned not more than 25 years, or both" and inserting
7	"and imprisoned for any term of years or for life".
8	(b) Clarification and Strengthening of Prohi-
9	BITION ON ILLEGAL GUN TRANSFERS TO COMMIT DRUG
10	TRAFFICKING CRIME OF CRIME OF VIOLENCE.—Section
11	924(h) of title 18, United States Code, is amended to read
12	as follows:
13	"(h) Whoever knowingly transfers a firearm that has
14	moved in or that otherwise affects interstate or foreign
15	commerce, knowing that the firearm will be used to com-
16	mit, or possessed in furtherance of, a crime of violence
17	(as defined in subsection (e)(3)) or drug trafficking erime
18	(as defined in subsection (e)(2)) shall be fined under this
19	title and imprisoned not more than 20 years.".
20	(e) Amendment of Special Sentencing Provi-
21	SION RELATING TO LIMITATIONS ON CRIMINAL ASSOCIA-
22	TION.—Section 3582(d) of title 18, United States Code,
23	is amended—

1	(1) by inserting "chapter 26 of this title (crimi-
2	nal street gang prosecutions) or in" after "felony set
3	forth in"; and
4	(2) by inserting "a criminal street gang or" be-
5	fore "an illegal enterprise".
6	(d) Conspiracy Penalty.—Section 371 of title 18,
7	United States Code, is amended by striking "five years,
8	or both." and inserting "20 years (unless the maximum
9	penalty for the crime that served as the object of the con-
10	spiracy has a maximum penalty of imprisonment of less
11	than 20 years, in which ease the maximum penalty under
12	this section shall be the penalty for such crime), or both.
13	This paragraph does not supersede any other penalty spe-
14	eifically set forth for a conspiracy offense.".
15	SEC. 209. CRIMES OF VIOLENCE AND DRUG CRIMES COM-
16	MITTED BY ILLEGAL ALIENS.
17	(a) Offenses.—Title 18 of the United States Code,
18	is amended by inserting after chapter 51 the following new
19	chapter:
20	"CHAPTER 52—ILLEGAL ALIENS
	"Sec. "1131. Enhanced penalties for certain crimes committed by illegal aliens.
21	"§1131. Enhanced penalties for certain crimes com-
22	mitted by illegal aliens
23	"(a) In General.—Whoever, being an alien who is
24	present in the United States in violation of section 275

1	or 276 of the Immigration and Nationality Act (8 U.S.C
2	1325 and 1326), knowingly commits, conspires, or at
3	tempts to commit a felony crime of violence for which im
4	prisonment for a period of more than 1 year may be im
5	posed, or a drug trafficking crime (as defined in section
6	924(e)), shall be fined under this title, imprisoned no
7	more than 20 years, or both.
8	"(b) Previously Ordered Removed.—If the de
9	fendant in a prosecution under subsection (a) was pre
10	viously ordered removed under the Immigration and Na
11	tionality Act on the grounds of having committed a crime
12	the defendant shall be fined under this title, imprisoned
13	not more than 30 years, or both.
14	"(e) Running of Sentence.—A term of imprison
15	ment imposed for an offense pursuant to this section may
16	not run concurrently with any other sentence of imprison
17	ment imposed for another offense.".
18	(b) CLERICAL AMENDMENT.—The table of chapters
19	at the beginning of part I of title 18, United States Code
20	is amended by inserting after the item relating to chapter
21	51 the following new item:
	"52. Illegal aliens 1131"
22	SEC. 210. PUBLICITY CAMPAIGN ABOUT NEW CRIMINAL
23	PENALTIES.
24	The Attorney General is authorized to conduct media

25 campaigns in any area designated as a high intensity

1	interstate gang activity area under section 301 and any
2	area with existing and emerging problems with gangs, as
3	needed, to educate individuals in that area about the
4	changes in criminal penalties made by this Act, and shall
5	report to the Committee on the Judiciary of the Senate
6	and the Committee on the Judiciary of the House of Rep-
7	resentatives the amount of expenditures and all other as-
8	peets of the media campaign.
9	SEC. 211. STATUTE OF LIMITATIONS FOR TERRORISM OF
10	FENSES.
11	Section 3286(a) of title 18, United States Code, is
12	amended—
13	(1) in the subsection heading, by striking
14	"EIGHT-YEAR" and inserting "TEN-YEAR"; and
15	(2) in the first sentence, by striking "8 years"
16	and inserting "10 years".
17	SEC. 212. CRIMES COMMITTED IN INDIAN COUNTRY OR EX-
18	CLUSIVE FEDERAL JURISDICTION AS RACK
19	ETEERING PREDICATES.
20	Section 1961(1)(A) of title 18, United States Code
21	is amended by inserting ", or would have been so charge-
22	able if the act or threat (other than gambling) had not
23	been committed in Indian country (as defined in section
24	1151) or in any other area of exclusive Federal jurisdic-
25	tion," after "chargeable under State law".

1	SEC. 213. PREDICATE CRIMES FOR AUTHORIZATION OF
2	INTERCEPTION OF WIRE, ORAL, AND ELEC-
3	TRONIC COMMUNICATIONS.
4	Section 2516(1) of title 18, United States Code, is
5	amended—
6	(1) by striking "or" and the end of paragraph
7	(r);
8	(2) by redesignating paragraph (s) as para-
9	graph (u); and
10	(3) by inserting after paragraph (r) the fol-
11	lowing:
12	"(s) any violation of section 424 of the Con-
13	trolled Substances Act (relating to murder and other
14	violent erimes in furtherance of a drug trafficking
15	crime);
16	"(t) any violation of section 522, 523, or 524
17	(relating to criminal street gangs); or".
18	SEC. 214. CLARIFICATION OF HOBBS ACT.
19	Section 1951(b) of title 18, United States Code, is
20	amended—
21	(1) in paragraph (1), by inserting "including
22	the unlawful impersonation of a law enforcement of-
23	ficer (as that term is defined in section 245(e) of
24	this title)," after "by means of actual or threatened
25	force."; and

1	(2) in paragraph (2), by inserting "including
2	the unlawful impersonation of a law enforcement of-
3	ficer (as that term is defined in section 245(e) of
4	this title)," after "by wrongful use of actual or
5	threatened force,".
6	TITLE III—INCREASED FEDERAL
7	RESOURCES TO DETER AND
8	PREVENT AT-RISK YOUTH
9	FROM JOINING ILLEGAL
10	STREET GANGS AND FOR
11	OTHER PURPOSES
12	SEC. 301. DESIGNATION OF AND ASSISTANCE FOR HIGH IN-
13	TENSITY INTERSTATE GANG ACTIVITY
14	AREAS.
15	(a) Definitions.—In this section:
16	(1) GOVERNOR.—The term "Governor" means
17	a Governor of a State, the Mayor of the District of
18	Columbia, the tribal leader of an Indian tribe, or the
19	chief executive of a Commonwealth, territory, or pos-
20	session of the United States.
21	(2) High intensity interstate gang activ-
22	ITY AREA.—The term "high intensity interstate
23	gang activity area" or "HHGAA" means an area
24	within a State or Indian country that is designated

1	as a high intensity interstate gang activity area
2	under subsection $(b)(1)$.
3	(3) Indian country.—The term "Indian coun-
4	try" has the meaning given the term in section 1151
5	of title 18, United States Code.
6	(4) Indian tribe.—The term "Indian tribe"
7	has the meaning given the term in section 4(e) of
8	the Indian Self-Determination and Education Assist-
9	ance Act (25 U.S.C. 450b(e)).
10	(5) STATE.—The term "State" means a State
11	of the United States, the District of Columbia, and
12	any commonwealth, territory, or possession of the
13	United States.
14	(6) Tribal Leader.—The term "tribal leader"
15	means the chief executive officer representing the
16	governing body of an Indian tribe.
17	(b) High Intensity Interstate Gang Activity
18	Areas.
19	(1) Designation.—The Attorney General
20	after consultation with the Governors of appropriate
21	States, may designate as high intensity interstate
22	gang activity areas, specific areas that are located
23	within 1 or more States.

1	(2) Assistance.—In order to provide Federal
2	assistance to high intensity interstate gang activity
3	areas, the Attorney General shall—
4	(A) establish local collaborative working
5	groups, which shall include—
6	(i) criminal street gang enforcement
7	teams, consisting of Federal, State, tribal,
8	and local law enforcement authorities, for
9	the coordinated investigation, disruption,
10	apprehension, and prosecution of criminal
11	street gangs and offenders in each high in-
12	tensity interstate gang activity area;
13	(ii) school, community, and faith lead-
14	ers in the area; and
15	(iii) service providers in the commu-
16	nity, including those experienced at reach-
17	ing youth who have been involved in vio-
18	lence and violent gangs or groups, to pro-
19	vide at-risk youth with positive alternatives
20	to gangs and other violent groups and to
21	address the needs of those who leave gangs
22	and other violent groups;
23	(B) direct the reassignment or detailing
24	from any Federal department or agency (sub-
25	ject to the approval of the head of that depart-

1	ment or agency, in the case of a department or
2	agency other than the Department of Justice)
3	of personnel to each criminal street gang en-
4	forcement team;
5	(C) provide all necessary funding for the
6	operation of each local collaborative working
7	group in each high intensity interstate gang ac-
8	tivity area; and
9	(D) provide all necessary funding for na-
10	tional and regional meetings of local collabo-
11	rative working groups, criminal street gang en-
12	forcement teams, and all other related organiza-
13	tions, as needed, to ensure effective operation of
14	such teams through the sharing of intelligence
15	and best practices and for any other related
16	purpose.
17	(3) Composition of Criminal Street Gang
18	ENFORCEMENT TEAM.—Each team established
19	under paragraph (2)(A)(i) shall consist of agents
20	and officers, where feasible, from—
21	(A) the Federal Bureau of Investigation;
22	(B) the Drug Enforcement Administration;
23	(C) the Bureau of Alcohol, Tobacco, Fire-
24	arms, and Explosives;
25	(D) the United States Marshals Service:

1	(E) the Department of Homeland Security;
2	(F) the Department of Housing and Urban
3	Development;
4	(G) State, local, and, where appropriate,
5	tribal law enforcement;
6	(H) Federal, State, and local prosecutors;
7	and
8	(I) the Bureau of Indian Affairs, Office of
9	Law Enforcement Services, where appropriate.
10	(4) Criteria for designation.—In consid-
11	ering an area for designation as a high intensity
12	interstate gang activity area under this section, the
13	Attorney General shall consider—
14	(A) the current and predicted levels of
15	gang crime activity in the area;
16	(B) the extent to which violent crime in
17	the area appears to be related to criminal street
18	gang activity, such as drug trafficking, murder,
19	robbery, assaults, earjacking, arson, kidnap-
20	ping, extortion, and other criminal activity;
21	(C) the extent to which State, local, and,
22	where appropriate, tribal law enforcement agen-
23	eies have committed resources to—
24	(i) respond to the gang crime prob-
25	lem; and

1	(ii) participate in a gang enforcement
2	team;
3	(D) the extent to which a significant in-
4	erease in the allocation of Federal resources
5	would enhance local response to the gang crime
6	activities in the area; and
7	(E) any other criteria that the Attorney
8	General considers to be appropriate.
9	(5) RELATION TO HIDTAS.—If the Attorney
10	General establishes a high intensity interstate gang
11	activity area that substantially overlaps geographi-
12	cally with any existing high intensity drug traf-
13	ficking area (in this section referred to as a
14	"HIDTA"), the Attorney General shall direct the
15	local collaborative working group for that high inten-
16	sity interstate gang activity area to enter into an
17	agreement with the Executive Board for that
18	HIDTA, providing that—
19	(A) the Executive Board of that HIDTA
20	shall establish a separate high intensity inter-
21	state gang activity area law enforcement steer-
22	ing committee, and select (with a preference for
23	Federal, State, and local law enforcement agen-
24	eies that are within the geographic area of that
25	high intensity interstate gang activity area) the

members of that committee, subject to the concurrence of the Attorney General;

(B) the high intensity interstate gang activity area law enforcement steering committee established under subparagraph (A) shall administer the funds provided under subsection (g)(1) for the Criminal Street Gang Enforcement Team, after consulting with, and consistent with the goals and strategies established by, that local collaborative working group;

(C) the high intensity interstate gang activity area law enforcement steering committee established under subparagraph (A) shall select, from Federal, State, and local law enforcement agencies within the geographic area of that high intensity interstate gang activity area, the members of the Criminal Street Gang Enforcement Team; and

(D) the Criminal Street Gang Enforcement
Team of that high intensity interstate gang activity area, and its law enforcement steering
committee, may, with approval of the Executive
Board of the HIDTA with which it overlaps,
utilize the intelligence-sharing, administrative,
and other resources of that HIDTA.

1	(c) REPORTING REQUIREMENTS.—Not later than
2	February 1 of each year, the Attorney General shall pro-
3	vide a report to Congress which describes, for each des-
4	ignated high intensity interstate gang activity area—
5	(1) the specific long-term and short-term goals
6	and objectives;
7	(2) the measurements used to evaluate the per-
8	formance of the high intensity interstate gang activ-
9	ity area in achieving the long-term and short-term
10	goals;
11	(3) the age, composition, and membership of
12	gangs;
13	(4) the number and nature of crimes committee
14	by gangs; and
15	(5) the definition of the term gang used to com-
16	pile this report.
17	(d) National Gang Activity Database.—
18	(1) In General.—From amounts made avail-
19	able to earry out this section, the Attorney General
20	shall establish a National Gang Activity Database to
21	be housed at and administered by the Federal Bu-
22	reau of Investigation.
23	(2) Description.—The database required by
24	paragraph (1) shall

1	(A) be designed to disseminate gang infor-
2	mation to law enforcement agencies throughout
3	the country;
4	(B) contain critical information on gangs,
5	gang members, firearms, criminal activities, ve-
6	hicles, and other information useful for inves-
7	tigators in solving gang-related crimes; and
8	(C) operate in a manner that enables law
9	enforcement agencies to—
10	(i) identify gang members involved in
11	erimes;
12	(ii) track the movement of gangs and
13	members throughout the region;
14	(iii) coordinate law enforcement re-
15	sponse to gang violence;
16	(iv) enhance officer safety;
17	(v) provide realistic, up to date figures
18	and statistical data on gang crime and vio-
19	lence;
20	(vi) forecast trends and respond ac-
21	cordingly; and
22	(vii) more easily solve crimes and pre-
23	vent violence.
24	(e) Additional Assistant United States Attor-
25	NEYS.—The Attorney General is authorized to hire 94 ad-

- ditional Assistant United States attorneys to carry out the
- provisions of this section. Each attorney hired under this
- 3 subsection shall be assigned to a high intensity interstate
- gang activity area. 4

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- 5 (f) National Gang Research, Evaluation, and
- 6 POLICY INSTITUTE.
- 7 (1) In General.—The Bureau of Justice As-8 sistance of the Department of Justice, after con-9 sulting with relevant with law enforcement officials, 10 practitioners and researchers, shall establish a National Gang Research, Evaluation, and Policy Insti-12 tute (in this subsection referred to as the "Institute"). 13
 - (2) ACTIVITIES.—The Institute shall promote and facilitate the implementation of effective gang violence prevention models, including the Operation Ceasefire gang violence prevention strategy and other effective strategies to prevent gang violence. The Institute shall assist jurisdictions in designing and implementing effective local strategies, and shall provide technical assistance and conduct research in support of its mission.
 - (3) NATIONAL CONFERENCE.—Not later than 90 days after the date of its formation, the Institute shall design and conduct a national conference to

prevent gang violence, and to teach and promote gang violence prevention strategies. The conference shall be attended by appropriate representatives from criminal street enforcement teams, and local collaborative working groups, including community, religious, and social service organizations.

- (4) NATIONAL DEMONSTRATION SITES.—Not later than 120 days after the date of its formation, the Institute shall select appropriate HHGAA areas to serve as primary national demonstration sites, based on the nature, concentration and distribution of various gang types, and the range of particular gang-related issues. The Institute shall thereafter establish such other, secondary sites, to be linked to and receive technical assistance through the primary sites, as it may deem appropriate.
- (5) DISSEMINATION OF INFORMATION.—Not later than 180 days after the date of its formation, the Institute shall develop and begin dissemination of information, including guides, research and assessment models, case studies, evaluations, and best practices. The Institute shall also create a website, designed to support the implementation of successful gang violence prevention models, and disseminate

1	appropriate information to assist jurisdictions in re-
2	ducing gang violence.
3	(6) Support.—The Institute shall obtain initial
4	and continuing support from experienced researchers
5	and practitioners, as it deems necessary, to assist in
6	implementing its strategies nationally, regionally
7	and locally.
8	(7) RESEARCH AGENDA.—The Institute shall
9	establish and implement a core research agenda de-
10	signed to address areas of particular challenge, in-
11	cluding—
12	(A) how best to apply Operation Ceasefire
13	or other successful models to particularly large
14	jurisdictions;
15	(B) how to foster and maximize the con-
16	tinuing impact of community moral voices in
17	this context;
18	(C) how to ensure the long-term sustain-
19	ability of reduced violent crime levels once ini-
20	tial levels of enthusiasm may subside; and
21	(D) how to apply existing intervention
22	frameworks to emerging regional or national
23	gang problems, such as the emergence of the
24	eane known as MS-13.

1	(8) Evaluation.—The National Institute of
2	Justice shall evaluate, on a continuing basis, gang
3	violence prevention strategies supported by the Insti-
4	tute, and shall report the results of these evaluations
5	by no later than October 1 each year to the Com-
6	mittee on the Judiciary of the Senate and the Com-
7	mittee on the Judiciary of the House of Representa-
8	tives.
9	(9) Funds.—The Attorney General shall use
10	not less than 3 percent, and not more than 5 per-
11	cent, of the amounts made available under this sec-
12	tion to establish and operate the Institute.
13	(g) USE OF FUNDS.—Of amounts made available to
14	a local collaborative working group under this section for
15	each fiscal year that are remaining after the costs of hir-
16	ing a full time coordinator for the local collaborative ef-
17	fort —
18	(1) 50 percent shall be used for the operation
19	of criminal street gang enforcement teams; and
20	(2) 50 percent shall be used—
21	(A) to provide at-risk youth with positive
22	alternatives to gangs and other violent groups
23	and to address the needs of those who leave
24	gangs and other violent groups through—

1	(i) service providers in the community,
2	including schools and school districts; and
3	(ii) faith leaders and other individuals
4	experienced at reaching youth who have
5	been involved in violence and violent gangs
6	or groups;
7	(B) for the establishment and operation of
8	the National Gang Research, Evaluation, and
9	Policy Institute; and
10	(C) to support and provide technical assist-
11	ance to research in criminal justice, social serv-
12	ices, and community gang violence prevention
13	collaborations.
14	(h) Authorization of Appropriations.—There
15	are authorized to be appropriated to earry out this section
16	\$100,000,000 for each of fiscal years 2008 through 2012.
17	Any funds made available under this subsection shall re-
18	main available until expended.
19	SEC. 302. ENHANCEMENT OF PROJECT SAFE NEIGHBOR
20	HOODS INITIATIVE TO IMPROVE ENFORCE-
21	MENT OF CRIMINAL LAWS AGAINST VIOLENT
22	GANGS.
23	(a) In General.—While maintaining the focus of
24	Project Safe Neighborhoods as a comprehensive, strategic
25	approach to reducing gun violence in America, the Attor-

(1) identify, investigate, and prosecute significant criminal street gangs operating within their district; and (2) coordinate the identification, investigation and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods, or paralegals to carry out the provisions of this section. (1) In General The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated to be appropriated.		
(1) identify, investigate, and prosecute significant criminal street gangs operating within their district; and (2) coordinate the identification, investigation and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods, or paralegals to carry out the provisions of this section. (1) In General The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated	1	ney General is authorized to expand the Project Safe
(1) identify, investigate, and prosecute significant criminal street gangs operating within their discrete; and (2) coordinate the identification, investigation, and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods. (1) In General.—The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated to be appropriated.	2	Neighborhoods program to require each United States at
cant criminal street gangs operating within their discrete; and (2) coordinate the identification, investigation, and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods, or paralegals to carry out the provisions of this section. (1) Enforcement, The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement, The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated to be appropriated.	3	torney to—
(2) coordinate the identification, investigation, and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods, Treatment of the Project Safe Neighborhoods, and the Project Safe Neighborhoods, and properties of the Project Safe Neighborhoods, and otherwise expend additional resources in support of, the Project Safe Neighborhoods, and otherwise Reduction programs. (3) Authorization of Appropriated to be appropriated.	4	(1) identify, investigate, and prosecute signifi-
(2) coordinate the identification, investigation, and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods, and prosecution of Project Safe Neighborhoods, and provided to be appropriated. (1) In General.—The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated.	5	cant criminal street gangs operating within their dis-
and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies. (b) Additional Staff for Project Safe Neighborhoods/Firearms Violence Reduction program. (1) In General.—The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (3) Authorization of appropriated to be appropriated.	6	triet; and
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(b) Additional Staff for Project Safe Neighborhoods/Firearms Violence Reduction program. (b) Additional Staff for Project Safe Neighborhoods/Firearms Violence Reduction program. (c) Additional Staff for Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend additional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction program. (d) Authorization of Appropriated to be appropriated.	8	and prosecution of criminal street gangs among Fed-
(1) IN GENERAL.—The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provi- sions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend addi- tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) Authorization of appropriated There are authorized to be appropriated	9	eral, State, and local law enforcement agencies.
12 (1) IN GENERAL.—The Attorney General may 13 hire Assistant United States attorneys, non-attorney 14 coordinators, or paralegals to carry out the provi- 15 sions of this section. 16 (2) ENFORCEMENT.—The Attorney General 17 may hire Bureau of Alcohol, Tobacco, Firearms, and 18 Explosives agents for, and otherwise expend addi- 19 tional resources in support of, the Project Safe 20 Neighborhoods/Firearms Violence Reduction pro- 21 gram. 22 (3) AUTHORIZATION OF APPROPRIATIONS.— 23 There are authorized to be appropriated	10	(b) Additional Staff for Project Safe Neigh
hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provi- sions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend addi- tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) Authorization of appropriated There are authorized to be appropriated	11	BORHOODS.—
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sions of this section. (2) Enforcement.—The Attorney General may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend addi- tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) Authorization of appropriated There are authorized to be appropriated	13	hire Assistant United States attorneys, non-attorney
16 (2) Enforcement.—The Attorney General 17 may hire Bureau of Alcohol, Tobacco, Firearms, and 18 Explosives agents for, and otherwise expend addi- 19 tional resources in support of, the Project Safe 20 Neighborhoods/Firearms Violence Reduction pro- 21 gram. 22 (3) Authorization of appropriated 23 There are authorized to be appropriated	14	coordinators, or paralegals to carry out the provi-
may hire Bureau of Alcohol, Tobacco, Firearms, and Explosives agents for, and otherwise expend addi- tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) Authorization of appropriated There are authorized to be appropriated	15	sions of this section.
Explosives agents for, and otherwise expend addi- tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) AUTHORIZATION OF APPROPRIATIONS. There are authorized to be appropriated	16	(2) Enforcement.—The Attorney General
tional resources in support of, the Project Safe Neighborhoods/Firearms Violence Reduction pro- gram. (3) Authorization of appropriated There are authorized to be appropriated	17	may hire Bureau of Alcohol, Tobacco, Firearms, and
Neighborhoods/Firearms Violence Reduction program. (3) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated	18	Explosives agents for, and otherwise expend addi-
21 gram. 22 (3) AUTHORIZATION OF APPROPRIATIONS.— 23 There are authorized to be appropriated	19	tional resources in support of, the Project Safe
22 (3) AUTHORIZATION OF APPROPRIATIONS.— 23 There are authorized to be appropriated	20	Neighborhoods/Firearms Violence Reduction pro-
There are authorized to be appropriated	21	gram.
	22	(3) Authorization of appropriations.—
\$20,000,000 for each of fiscal years 2008 through	23	There are authorized to be appropriated
	24	\$20,000,000 for each of fiscal years 2008 through

2012 to earry out this section. Any funds made

1	available under this paragraph shall remain available
2	until expended.
3	SEC. 303. ADDITIONAL RESOURCES NEEDED BY THE FED.
4	ERAL BUREAU OF INVESTIGATION TO INVES
5	TIGATE AND PROSECUTE VIOLENT CRIMINAL
6	STREET GANGS.
7	(a) Responsibilities of Attorney General.—
8	The Attorney General is authorized to require the Federal
9	Bureau of Investigation to—
10	(1) increase funding for the Safe Streets Pro-
11	gram; and
12	(2) support criminal street gang enforcement
13	teams.
14	(b) AUTHORIZATION OF APPROPRIATIONS.—
15	(1) In General.—In addition to amounts oth-
16	erwise authorized, there are authorized to be appro-
17	priated to the Attorney General \$10,000,000 for
18	each of fiscal years 2008 through 2012 to carry out
19	the Safe Streets Program.
20	(2) AVAILABILITY.—Any amounts appropriated
21	under paragraph (1) shall remain available until ex-
22	pended.

1	SEC. 304. GRANTS TO PROSECUTORS AND LAW ENFORCE-
2	MENT TO COMBAT VIOLENT CRIME.
3	(a) In General.—Section 31702 of the Violent
4	Crime Control and Law Enforcement Act of 1994 (42
5	U.S.C. 13862) is amended—
6	(1) in paragraph (3), by striking "and" at the
7	end;
8	(2) in paragraph (4), by striking the period at
9	the end and inserting a semicolon; and
10	(3) by adding at the end the following:
11	"(5) to hire additional prosecutors to—
12	"(A) allow more eases to be prosecuted;
13	and
14	"(B) reduce backlogs; and
15	"(6) to fund technology, equipment, and train-
16	ing for prosecutors and law enforcement in order to
17	increase accurate identification of gang members
18	and violent offenders, and to maintain databases
19	with such information to facilitate coordination
20	among law enforcement and prosecutors.".
21	(b) AUTHORIZATION OF APPROPRIATIONS.—Section
22	31707 of the Violent Crime Control and Law Enforcement
23	Act of 1994 (42 U.S.C. 13867) is amended to read as
24	follows:

1 "SEC. 31707. AUTHORIZATION OF APPROPRIATIONS.

- 2 "There are authorized to be appropriated"
- 3 \$20,000,000 for each of the fiscal years 2008 through
- 4 2012 to carry out this subtitle.".
- 5 SEC. 305. SHORT-TERM STATE WITNESS PROTECTION SEC-
- 6 TION.
- 7 (a) Establishment.—
- 8 (1) In General.—Chapter 37 of title 28,
- 9 United States Code, is amended by adding at the
- 10 end the following:
- 11 "\S 570. Short-Term State Witness Protection Section
- 12 "(a) IN GENERAL.—There is established in the
- 13 United States Marshals Service a Short-Term State Wit-
- 14 ness Protection Section which shall provide protection for
- 15 witnesses in State and local trials involving homicide or
- 16 other major violent crimes pursuant to cooperative agree-
- 17 ments with State and local criminal prosecutor's offices
- 18 and the United States attorney for the District of Colum-
- 19 bia.
- 20 "(b) ELIGIBILITY.—The Short-Term State Witness
- 21 Protection Section shall give priority in awarding grants
- 22 and providing services to criminal prosecutor's offices in
- 23 States with an average of not less than 100 murders per
- 24 year during the 5-year period immediately preceding an
- 25 application for protection, as calculated using the latest

1	available crime statistics from the Federal Bureau of In-
2	vestigation.".
3	(2) Chapter analysis.—The chapter analysis
4	for chapter 37 of title 28, United States Code, is
5	amended by striking the items relating to sections
6	570 through 576 and inserting the following:
	"570. Short-Term State Witness Protection Section.".
7	(b) Grant Program.—
8	(1) Definitions.—In this subsection—
9	(A) the term "eligible prosecutor's office"
10	means a State or local criminal prosecutor's of-
11	fice or the United States attorney for the Dis-
12	triet of Columbia that is located in a State with
13	an average of not less than 100 murders per
14	year during the most recent 5-year period, as
15	calculated using the latest available crime sta-
16	tistics from the Federal Bureau of Investiga-
17	tion; and
18	(B) the term "serious violent felony" has
19	the same meaning as in section 3559(c)(2) of
20	title 18, United States Code.
21	(2) Grants authorized.—
22	(A) In General.—The Attorney General
23	is authorized to make grants to eligible prosecu-
24	tor's offices for the purpose of providing short

1	term protection to witnesses in trials involving
2	homicide or serious violent felony.
3	(B) Allocation.—Each eligible prosecu-
4	tor's office receiving a grant under this sub-
5	section may either—
6	(i) use the grant to provide witness
7	protection; or
8	(ii) pursuant to a cooperative agree-
9	ment with the Short-Term State Witness
10	Protection Section of the United States
11	Marshals Service, eredit the grant to the
12	Short-Term State Witness Protection Sec-
13	tion to cover the costs to the section of
14	providing witness protection on behalf of
15	the eligible prosecutor's office.
16	(3) APPLICATION.—
17	(A) In General.—Each eligible prosecu-
18	tor's office desiring a grant under this sub-
19	section shall submit an application to the Attor-
20	ney General at such time, in such manner, and
21	accompanied by such information as the Attor-
22	ney General may reasonably require.
23	(B) Contents.—Each application sub-
24	mitted under subparagraph (A) shall—

1	(i) describe the activities for which as-
2	sistance under this subsection is sought;
3	and
4	(ii) provide such additional assurances
5	as the Attorney General determines to be
6	essential to ensure compliance with the re-
7	quirements of this subsection.
8	(4) Authorization of appropriations.—
9	There are authorized to be appropriated to earry out
10	this subsection \$90,000,000 for each of fiscal years
11	2008 through 2010.
12	SEC. 306. WITNESS PROTECTION SERVICES.
13	Section 3526 of title 18, United States Code (Co-
14	operation of other Federal agencies and State govern-
15	ments; reimbursement of expenses) is amended by adding
16	at the end the following:
17	"(e) In any ease in which a State government re-
18	quests the Attorney General to provide temporary protec-
19	tion under section 3521(e) of this title, the costs of pro-
20	viding temporary protection are not reimbursable if the
21	investigation or prosecution in any way relates to crimes
22	of violence committed by a gang, as defined under the laws
23	of the relevant State seeking assistance under this title.".

1	SEC. 307. EXPANSION OF FEDERAL WITNESS RELOCATION
2	AND PROTECTION PROGRAM.
3	Section 3521(a)(1) of title 18 is amended by inserting
4	", eriminal street gang, serious drug offense, homicide,"
5	after "organized criminal activity".
6	SEC. 308. FAMILY ABDUCTION PREVENTION GRANT PRO-
7	GRAM.
8	(a) STATE GRANTS.—The Attorney General is au-
9	thorized to make grants to States for projects involving—
10	(1) the extradition of individuals suspected of
11	committing a family abduction;
12	(2) the investigation by State and local law en-
13	forcement agencies of family abduction cases;
14	(3) the training of State and local law enforce-
15	ment agencies in responding to family abductions
16	and recovering abducted children, including the de-
17	velopment of written guidelines and technical assist-
18	ance;
19	(4) outreach and media campaigns to educate
20	parents on the dangers of family abductions; and
21	(5) the flagging of school records.
22	(b) MATCHING REQUIREMENT.—Not less than 50
23	percent of the cost of a project for which a grant is made
24	under this section shall be provided by non-Federal
25	sources.
26	(e) DEFINITIONS.—In this section:

- 1 (1) Family Abduction.—The term "family
 2 abduction" means the taking, keeping, or concealing
 3 of a child or children by a parent, other family mem4 ber, or person acting on behalf of the parent or fam5 ily member, that prevents another individual from
 6 exercising lawful custody or visitation rights.
- 7 (2) FLAGGING.—The term "flagging" means
 8 the process of notifying law enforcement authorities
 9 of the name and address of any person requesting
 10 the school records of an abducted child.
- 11 (3) STATE.—The term "State" means each of 12 the several States, the District of Columbia, the 13 Commonwealth of Puerto Rico, the Commonwealth 14 of the Northern Mariana Islands, American Samoa, 15 Guam, the Virgin Islands, any territory or posses-16 sion of the United States, and any Indian tribe.
- 17 (d) AUTHORIZATION OF APPROPRIATIONS.—There
 18 are authorized to be appropriated to earry out this section
 19 \$500,000 for fiscal year 2008 and such sums as may be
 20 necessary for each of fiscal years 2009 and 2010.
- 21 **SECTION 1. SHORT TITLE.**
- This Act may be cited as the "Gang Abatement and
- 23 Prevention Act of 2007".
- 24 SEC. 2. TABLE OF CONTENTS.
- 25 The table of contents of this Act is as follows:

Sec. 1. Short title.

- Sec. 2. Table of contents.
- Sec. 3. Findings.

TITLE I—NEW FEDERAL CRIMINAL LAWS NEEDED TO FIGHT VIO-LENT NATIONAL, INTERNATIONAL, REGIONAL, AND LOCAL GANGS THAT AFFECT INTERSTATE AND FOREIGN COMMERCE

Sec. 101. Revision and extension of penalties related to criminal street gang activity.

TITLE II—VIOLENT CRIME REFORMS TO REDUCE GANG VIOLENCE

- Sec. 201. Violent crimes in aid of racketeering activity.
- Sec. 202. Murder and other violent crimes committed during and in relation to a drug trafficking crime.
- Sec. 203. Expansion of rebuttable presumption against release of persons charged with firearms offenses.
- Sec. 204. Statute of limitations for violent crime.
- Sec. 205. Study of hearsay exception for forfeiture by wrongdoing.
- Sec. 206. Possession of firearms by dangerous felons.
- Sec. 207. Conforming amendment.
- Sec. 208. Amendments relating to violent crime.
- Sec. 209. Publicity campaign about new criminal penalties.
- Sec. 210. Statute of limitations for terrorism offenses.
- Sec. 211. Crimes committed in Indian country or exclusive Federal jurisdiction as racketeering predicates.
- Sec. 212. Predicate crimes for authorization of interception of wire, oral, and electronic communications.
- Sec. 213. Clarification of Hobbs Act.
- Sec. 214. Interstate tampering with or retaliation against a witness, victim, or informant in a State criminal proceeding.
- Sec. 215. Prohibition on firearms possession based on valid gang injunction and conviction for gang-related misdemeanor.
- Sec. 216. Amendment of sentencing guidelines.

TITLE III—INCREASED FEDERAL RESOURCES TO DETER AND PRE-VENT SERIOUSLY AT-RISK YOUTH FROM JOINING ILLEGAL STREET GANGS AND FOR OTHER PURPOSES

- Sec. 301. Designation of and assistance for high intensity gang activity areas.
- Sec. 302. Gang prevention grants.
- Sec. 303. Enhancement of Project Safe Neighborhoods initiative to improve enforcement of criminal laws against violent gangs.
- Sec. 304. Additional resources needed by the Federal Bureau of Investigation to investigate and prosecute violent criminal street gangs.
- Sec. 305. Grants to prosecutors and law enforcement to combat violent crime.
- Sec. 306. Expansion and reauthorization of the mentoring initiative for system involved youth.
- Sec. 307. Demonstration grants to encourage creative approaches to gang activity and after-school programs.
- Sec. 308. Short-Term State Witness Protection Section.
- Sec. 309. Witness protection services.
- Sec. 310. Expansion of Federal witness relocation and protection program.
- Sec. 311. Family abduction prevention grant program.
- Sec. 312. Study on adolescent development and sentences in the Federal system.
- Sec. 313. National youth anti-heroin media campaign.

Sec. 314. Training at the national advocacy center.

TITLE IV—CRIME PREVENTION AND INTERVENTION STRATEGIES

Sec. 401. Short title.

Sec. 402. Purposes.

Sec. 403. Definitions.

Sec. 404. National Commission on Public Safety Through Crime Prevention.

Sec. 405. Innovative crime prevention and intervention strategy grants.

1 SEC. 3. FINDINGS.

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- 3 (1) violent crime and drug trafficking are perva-4 sive problems at the national, State, and local level;
 - (2) according to recent Federal Bureau of Investigation, Uniform Crime Reports, violent crime in the United States is on the rise, with a 2.3 percent increase in violent crime in 2005 (the largest increase in the United States in 15 years) and an even larger 3.7 percent jump during the first 6 months of 2006, and the Police Executive Research Forum reports that, among jurisdictions providing information, homicides are up 10.21 percent, robberies are up 12.27 percent, and aggravated assaults with firearms are up 9.98 percent since 2004;
 - (3) these disturbing rises in violent crime are attributable in part to the spread of criminal street gangs and the willingness of gang members to commit acts of violence and drug trafficking offenses;
- 20 (4) according to a recent National Drug Threat 21 Assessment, criminal street gangs are responsible for

- much of the retail distribution of the cocaine, methamphetamine, heroin, and other illegal drugs being distributed in rural and urban communities throughout the United States:
 - (5) gangs commit acts of violence or drug offenses for numerous motives, such as membership in or loyalty to the gang, for protecting gang territory, and for profit;
 - (6) gang presence and intimidation, and the organized and repetitive nature of the crimes that gangs and gang members commit, has a pernicious effect on the free flow of interstate commercial activities and directly affects the freedom and security of communities plagued by gang activity, diminishing the value of property, inhibiting the desire of national and multinational corporations to transact business in those communities, and in a variety of ways directly and substantially affecting interstate and foreign commerce;
 - (7) gangs often recruit and utilize minors to engage in acts of violence and other serious offenses out of a belief that the criminal justice systems are more lenient on juvenile offenders;
 - (8) gangs often intimidate and threaten witnesses to prevent successful prosecutions;

- (9) gangs prey upon and incorporate minors into their ranks, exploiting the fact that adolescents have immature decision-making capacity, therefore, gang activity and recruitment can be reduced and deterred through increased vigilance, appropriate criminal penalties, partnerships between Federal and State and local law enforcement, and proactive prevention and intervention efforts, particularly targeted at juveniles and young adults, prior to and even during gang involvement;
 - (10) State and local prosecutors and law enforcement officers, in hearings before the Committee on the Judiciary of the Senate and elsewhere, have enlisted the help of Congress in the prevention, investigation, and prosecution of gang crimes and in the protection of witnesses and victims of gang crimes; and
 - (11) because State and local prosecutors and law enforcement have the expertise, experience, and connection to the community that is needed to assist in combating gang violence, consultation and coordination between Federal, State, and local law enforcement and collaboration with other community agencies is critical to the successful prosecutions of criminal street gangs and reduction of gang problems.

1	TITLE I—NEW FEDERAL CRIMI-
2	NAL LAWS NEEDED TO FIGHT
3	VIOLENT NATIONAL, INTER-
4	NATIONAL, REGIONAL, AND
5	LOCAL GANGS THAT AFFECT
6	INTERSTATE AND FOREIGN
7	COMMERCE
8	SEC. 101. REVISION AND EXTENSION OF PENALTIES RE-
9	LATED TO CRIMINAL STREET GANG ACTIVITY.
10	(a) In General.—Chapter 26 of title 18, United
11	States Code, is amended to read as follows:
12	"CHAPTER 26—CRIMINAL STREET GANGS
	"Sec. "521. Definitions. "522. Criminal street gang prosecutions. "523. Recruitment of persons to participate in a criminal street gang. "524. Violent crimes in furtherance of criminal street gangs. "525. Forfeiture.
13	"§ 521. Definitions
14	"In this chapter:
15	"(1) Criminal Street gang.—The term 'crimi-
16	nal street gang' means a formal or informal group,
17	organization, or association of 5 or more individ-
18	uals—
19	"(A) each of whom has committed at least
20	1 gang crime; and
21	"(B) who collectively commit 3 or more
22	gang crimes (not less than 1 of which is a seri-

- ous violent felony), in separate criminal episodes

 (not less than 1 of which occurs after the date of

 enactment of the Gang Abatement and Preven
 tion Act of 2007, and the last of which occurs not

 later than 5 years after the commission of a

 prior gang crime (excluding any time of impris
 onment for that individual)).

 "(2) GANG CRIME.—The term 'aana crime'
 - "(2) GANG CRIME.—The term 'gang crime' means an offense under Federal law punishable by imprisonment for more than 1 year, or a felony offense under State law that is punishable by a term of imprisonment of 5 years or more in any of the following categories:
 - "(A) A crime that has as an element the use, attempted use, or threatened use of physical force against the person of another, or is burglary, arson, kidnapping, or extortion.
 - "(B) A crime involving obstruction of justice, or tampering with or retaliating against a witness, victim, or informant.
 - "(C) A crime involving the manufacturing, importing, distributing, possessing with intent to distribute, or otherwise trafficking in a controlled substance or listed chemical (as those

1	terms are defined in section 102 of the Controlled
2	Substances Act (21 U.S.C. 802)).
3	"(D) Any conduct punishable under—
4	"(i) section 844 (relating to explosive
5	materials);
6	"(ii) subsection (a)(1), (d), (g)(1)
7	(where the underlying conviction is a vio-
8	lent felony or a serious drug offense (as
9	those terms are defined in section 924(e)),
10	(g)(2), (g)(3), (g)(4), (g)(5), (g)(8), (g)(9),
11	(g)(10), (g)(11), (i), (j), (k), (n), (o), (p),
12	(q), (u), or (x) of section 922 (relating to
13	unlawful acts);
14	"(iii) subsection (b), (c), (g), (h), (k),
15	(l), (m), or (n) of section 924 (relating to
16	penalties);
17	"(iv) section 930 (relating to possession
18	of firearms and dangerous weapons in Fed-
19	$eral\ facilities);$
20	"(v) section 931 (relating to purchase,
21	ownership, or possession of body armor by
22	$violent\ felons);$
23	"(vi) sections 1028 and 1029 (relating
24	to fraud, identity theft, and related activity

1	in connection with identification documents
2	or access devices);
3	"(vii) section 1084 (relating to trans-
4	mission of wagering information);
5	"(viii) section 1952 (relating to inter-
6	state and foreign travel or transportation in
7	aid of racketeering enterprises);
8	"(ix) section 1956 (relating to the
9	laundering of monetary instruments);
10	"(x) section 1957 (relating to engaging
11	in monetary transactions in property de-
12	rived from specified unlawful activity); or
13	"(xi) sections 2312 through 2315 (re-
14	lating to interstate transportation of stolen
15	motor vehicles or stolen property).
16	"(E) Any conduct punishable under section
17	274 (relating to bringing in and harboring cer-
18	tain aliens), section 277 (relating to aiding or
19	assisting certain aliens to enter the United
20	States), or section 278 (relating to importation
21	of aliens for immoral purposes) of the Immigra-
22	tion and Nationality Act (8 U.S.C. 1324, 1327,
23	and 1328).
24	"(F) Any crime involving aggravated sexual
25	abuse, sexual assault, pimping or pandering in-

- volving prostitution, sexual exploitation of children (including sections 2251, 2251A, 2252 and
 2260), peonage, slavery, or trafficking in persons
 (including sections 1581 through 1592) and sections 2421 through 2427 (relating to transport
 for illegal sexual activity).
- 7 "(3) MINOR.—The term 'minor' means an indi-8 vidual who is less than 18 years of age.
- 9 "(4) SERIOUS VIOLENT FELONY.—The term 'seri-10 ous violent felony' has the meaning given that term 11 in section 3559.
- "(5) STATE.—The term 'State' means each of the several States of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.

16 "§ 522. Criminal street gang prosecutions

- 17 "(a) Street Gang Crime.—It shall be unlawful for
- 18 any person to knowingly commit, or conspire, threaten, or
- 19 attempt to commit, a gang crime for the purpose of fur-
- 20 thering the activities of a criminal street gang, or gaining
- 21 entrance to or maintaining or increasing position in a
- 22 criminal street gang, if the activities of that criminal street
- 23 gang occur in or affect interstate or foreign commerce.
- 24 "(b) Penalty.—Any person who violates subsection
- 25 (a) shall be fined under this title and—

1	"(1) for murder, kidnapping, conduct that would
2	violate section 2241 if the conduct occurred in the
3	special maritime and territorial jurisdiction of the
4	United States, or maining, imprisonment for any
5	term of years or for life;
6	"(2) for any other serious violent felony, by im-
7	prisonment for not more than 30 years;
8	"(3) for any crime of violence that is not a seri-
9	ous violent felony, by imprisonment for not more than
10	20 years; and
11	"(4) for any other offense, by imprisonment for
12	not more than 10 years.
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13	"§ 523. Recruitment of persons to participate in a
1314	"§ 523. Recruitment of persons to participate in a criminal street gang
14	criminal street gang
14 15	criminal street gang "(a) Prohibited Acts.—It shall be unlawful to
14151617	criminal street gang "(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, co-
14 15 16 17 18	criminal street gang "(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member
14 15 16 17 18	criminal street gang "(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member of a criminal street gang, or attempt or conspire to do so,
14 15 16 17 18 19 20	criminal street gang "(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member of a criminal street gang, or attempt or conspire to do so, with the intent to cause that person to participate in a gang
14 15 16 17 18 19 20 21	"(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member of a criminal street gang, or attempt or conspire to do so, with the intent to cause that person to participate in a gang crime, if the defendant travels in interstate or foreign com-
14 15 16 17 18 19 20 21 22	"(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member of a criminal street gang, or attempt or conspire to do so, with the intent to cause that person to participate in a gang crime, if the defendant travels in interstate or foreign commerce in the course of the offense, or if the activities of that
14 15 16 17 18 19 20 21 22	"(a) Prohibited Acts.—It shall be unlawful to knowingly recruit, employ, solicit, induce, command, coerce, or cause another person to be or remain as a member of a criminal street gang, or attempt or conspire to do so, with the intent to cause that person to participate in a gang crime, if the defendant travels in interstate or foreign commerce in the course of the offense, or if the activities of that criminal street gang are in or affect interstate or foreign

1	"(1) if the person recruited, employed, solicited,
2	induced, commanded, coerced, or caused to partici-
3	pate or remain in a criminal street gang is a
4	minor—
5	"(A) be fined under this title, imprisoned
6	not more than 10 years, or both; and
7	"(B) at the discretion of the sentencing
8	judge, be liable for any costs incurred by the
9	Federal Government, or by any State or local
10	government, for housing, maintaining, and treat-
11	ing the minor until the person attains the age of
12	18 years;
13	"(2) if the person who recruits, employs, solicits,
14	induces, commands, coerces, or causes the participa-
15	tion or remaining in a criminal street gang is incar-
16	cerated at the time the offense takes place, be fined
17	under this title, imprisoned not more than 10 years,
18	or both; and
19	"(3) in any other case, be fined under this title,
20	imprisoned not more than 5 years, or both.
21	"(c) Consecutive Nature of Penalties.—Any
22	term of imprisonment imposed under subsection (b)(2) shall
23	be consecutive to any term imposed for any other offense.

1	"§ 524. Violent crimes in furtherance of criminal
2	street gangs
3	"(a) In General.—It shall be unlawful for any per-
4	son, for the purpose of gaining entrance to or maintaining
5	or increasing position in, or in furtherance of, or in asso-
6	ciation with, a criminal street gang, or as consideration
7	for anything of pecuniary value to or from a criminal street
8	gang, to knowingly commit or threaten to commit against
9	any individual a crime of violence that is an offense under
10	Federal law punishable by imprisonment for more than 1
11	year or a felony offense under State law that is punishable
12	by a term of imprisonment of 5 years or more, or attempt
13	or conspire to do so, if the activities of the criminal street
14	gang occur in or affect interstate or foreign commerce.
15	"(b) Penalty.—Any person who violates subsection
16	(a) shall be punished by a fine under this title and—
17	"(1) for murder, kidnapping, conduct that would
18	violate section 2241 if the conduct occurred in the
19	special maritime and territorial jurisdiction of the
20	United States, or maining, by imprisonment for any
21	term of years or for life;
22	"(2) for a serious violent felony other than one
23	described in paragraph (1), by imprisonment for not
24	more than 30 years; and
25	"(3) in any other case, by imprisonment for not
26	more than 20 years.

1 "§ 525. Forfeiture

- 2 "(a) Criminal Forfeiture.—A person who is con-
- 3 victed of a violation of this chapter shall forfeit to the
- 4 United States—
- 5 "(1) any property used, or intended to be used,
- 6 in any manner or part, to commit, or to facilitate the
- 7 commission of, the violation; and
- 8 "(2) any property constituting, or derived from,
- 9 any proceeds obtained, directly or indirectly, as a re-
- sult of the violation.
- 11 "(b) Procedures Applicable.—Pursuant to section
- 12 2461(c) of title 28, the provisions of section 413 of the Con-
- 13 trolled Substances Act (21 U.S.C. 853), except subsections
- 14 (a) and (d) of that section, shall apply to the criminal for-
- 15 feiture of property under this section.".
- 16 (b) Amendment Relating to Priority of For-
- 17 Feiture Over Orders for Restitution.—Section
- 18 3663(c)(4) of title 18, United States Code, is amended by
- 19 striking "chapter 46 or" and inserting "chapter 26, chapter
- 20 46, or".
- 21 (c) Money Laundering.—Section 1956(c)(7)(D) of
- 22 title 18, United States Code, is amended by inserting ",
- 23 section 522 (relating to criminal street gang prosecutions),
- 24 523 (relating to recruitment of persons to participate in
- 25 a criminal street gang), and 524 (relating to violent crimes

1	in furtherance of criminal street gangs)" before ", section
2	<i>541</i> ".
3	(d) Amendment of Special Sentencing Provision
4	Prohibiting Prisoner Communications.—Section
5	3582(d) of title 18, United States Code, is amended—
6	(1) by inserting "chapter 26 (criminal street
7	gangs)," before "chapter 95"; and
8	(2) by inserting "a criminal street gang or" be-
9	fore "an illegal enterprise".
10	TITLE II—VIOLENT CRIME RE-
11	FORMS TO REDUCE GANG VIO-
12	LENCE
13	SEC. 201. VIOLENT CRIMES IN AID OF RACKETEERING AC-
14	TIVITY.
15	Section 1959(a) of title 18, United States Code, is
16	amended—
17	(1) in the matter preceding paragraph (1)—
18	(A) by inserting "or in furtherance or in
19	aid of an enterprise engaged in racketeering ac-
20	tivity," before "murders,"; and
21	(B) by inserting "engages in conduct that
22	would violate section 2241 if the conduct oc-
23	curred in the special maritime and territorial
24	jurisdiction of the United States," before
25	"maims,";

1	(2) in paragraph (1), by inserting "conduct that
2	would violate section 2241 if the conduct occurred in
3	the special maritime and territorial jurisdiction of
4	the United States, or maining," after "kidnapping,";
5	(3) in paragraph (2), by striking "maiming"
6	and inserting "assault resulting in serious bodily in-
7	jury";
8	(4) in paragraph (3), by striking "or assault re-
9	sulting in serious bodily injury";
10	(5) in paragraph (4)—
11	(A) by striking "five years" and inserting
12	"10 years"; and
13	(B) by adding "and" at the end; and
14	(6) by striking paragraphs (5) and (6) and in-
15	serting the following:
16	"(5) for attempting or conspiring to commit any
17	offense under this section, by the same penalties (other
18	than the death penalty) as those prescribed for the of-
19	fense, the commission of which was the object of the
20	attempt or conspiracy.".

1	SEC. 202. MURDER AND OTHER VIOLENT CRIMES COM-
2	MITTED DURING AND IN RELATION TO A
3	DRUG TRAFFICKING CRIME.
4	(a) In General.—Part D of the Controlled Substances
5	Act (21 U.S.C. 841 et seq.) is amended by adding at the
6	end the following:
7	"SEC. 424. MURDER AND OTHER VIOLENT CRIMES COM-
8	MITTED DURING AND IN RELATION TO A
9	DRUG TRAFFICKING CRIME.
10	"(a) In General.—Whoever, during and in relation
11	to any drug trafficking crime, knowingly commits any
12	crime of violence against any individual that is an offense
13	under Federal law punishable by imprisonment for more
14	than 1 year or a felony offense under State law that is pun-
15	ishable by a term of imprisonment of 5 years or more, or
16	threatens, attempts or conspires to do so, shall be punished
17	by a fine under title 18, United States Code, and—
18	"(1) for murder, kidnapping, conduct that would
19	violate section 2241 if the conduct occurred in the
20	special maritime and territorial jurisdiction of the
21	United States, or maining, by imprisonment for any
22	term of years or for life;
23	"(2) for a serious violent felony (as defined in
24	section 3559 of title 18, United States Code) other
25	than one described in paragraph (1) by imprisonment
26	for not more than 30 years;

1	"(3) for a crime of violence that is not a serious
2	violent felony, by imprisonment for not more than 20
3	years; and
4	"(4) in any other case by imprisonment for not
5	more than 10 years.
6	"(b) Venue.—A prosecution for a violation of this sec-
7	tion may be brought in—
8	"(1) the judicial district in which the murder or
9	other crime of violence occurred; or
10	"(2) any judicial district in which the drug traf-
11	ficking crime may be prosecuted.
12	"(c) Definitions.—In this section—
13	"(1) the term 'crime of violence' has the meaning
14	given that term in section 16 of title 18, United
15	States Code; and
16	"(2) the term 'drug trafficking crime' has the
17	meaning given that term in section $924(c)(2)$ of title
18	18, United States Code.".
19	(b) Clerical Amendment.—The table of contents for
20	the Comprehensive Drug Abuse Prevention and Control Act
21	of 1970 (Public Law 91–513; 84 Stat. 1236) is amended
22	by inserting after the item relating to section 423, the fol-
23	lowing:

"Sec. 424. Murder and other violent crimes committed during and in relation to a drug trafficking crime.".

- 1 SEC. 203. EXPANSION OF REBUTTABLE PRESUMPTION
- 2 AGAINST RELEASE OF PERSONS CHARGED
- 3 WITH FIREARMS OFFENSES.
- 4 Section 3142(e) of title 18, United States Code, is
- 5 amended in the matter following paragraph (3), by insert-
- 6 ing after "that the person committed" the following: "an
- 7 offense under subsection (g)(1) (where the underlying con-
- 8 viction is a drug trafficking crime or crime of violence (as
- 9 those terms are defined in section 924(c)), (g)(2), (g)(3),
- 10 (g)(4), (g)(5), (g)(8), (g)(9), (g)(10), or (g)(11) of section
- 11 922,".
- 12 SEC. 204. STATUTE OF LIMITATIONS FOR VIOLENT CRIME.
- 13 (a) In General.—Chapter 213 of title 18, United
- 14 States Code, is amended by adding at the end the following:
- 15 "§ 3299A. Violent crime offenses
- 16 "No person shall be prosecuted, tried, or punished for
- 17 any noncapital felony crime of violence, including any
- 18 racketeering activity or gang crime which involves any
- 19 crime of violence, unless the indictment is found or the in-
- 20 formation is instituted not later than 10 years after the
- 21 date on which the alleged violation occurred or the con-
- 22 tinuing offense was completed.".
- 23 (b) Clerical Amendment.—The table of sections at
- 24 the beginning of chapter 213 of title 18, United States Code,
- 25 is amended by adding at the end the following:

[&]quot;3299A. Violent crime offenses.".

1	SEC. 205. STUDY OF HEARSAY EXCEPTION FOR FORFEITURE
2	BY WRONGDOING.
3	The Judicial Conference of the United States shall
4	study the necessity and desirability of amending section
5	804(b) of the Federal Rules of Evidence to permit the intro-
6	duction of statements against a party by a witness who has
7	been made unavailable where it is reasonably foreseeable by
8	that party that wrongdoing would make the declarant un-
9	available.
10	SEC. 206. POSSESSION OF FIREARMS BY DANGEROUS FEL-
11	ONS.
12	(a) In General.—Section 924(e) of title 18, United
13	States Code, is amended by striking paragraph (1) and in-
14	serting the following:
15	"(1) In the case of a person who violates section 922(g)
16	of this title and has previously been convicted by any court
17	referred to in section $922(g)(1)$ of a violent felony or a seri-
18	ous drug offense shall—
19	"(A) in the case of 1 such prior conviction, where
20	a period of not more than 10 years has elapsed since
21	the later of the date of conviction and the date of re-
22	lease of the person from imprisonment for that convic-
23	tion, be imprisoned for not more than 15 years, fined
24	under this title, or both;
25	"(B) in the case of 2 such prior convictions, com-
26	mitted on occasions different from one another, and

where a period of not more than 10 years has elapsed since the later of the date of conviction and the date of release of the person from imprisonment for the most recent such conviction, be imprisoned for not more than 20 years, fined under this title, or both; and

"(C) in the case of 3 such prior convictions, committed on occasions different from one another, and where a period of not more than 10 years has elapsed since the later of date of conviction and the date of release of the person from imprisonment for the most recent such conviction, be imprisoned for any term of years not less than 15 years or for life and fined under this title, and notwithstanding any other provision of law, the court shall not suspend the sentence of, or grant a probationary sentence to, such person with respect to the conviction under section 922(g).".

(b) Amendment to Sentencing Guidelines.—Pursuant to its authority under section 994(p) of title 28, United States Code, the United States Sentencing Commis-

21 sion shall amend the Federal Sentencing Guidelines to pro-22 vide for an appropriate increase in the offense level for vio-23 lations of section 922(g) of title 18, United States Code, in 24 accordance with section 924(e) of that title 18, as amended 25 by subsection (a).

1 SEC. 207. CONFORMING AMENDMENT.

2	The matter preceding paragraph (1) in section 922(d)
3	of title 18, United States Code, is amended by inserting
4	", transfer," after "sell".
5	SEC. 208. AMENDMENTS RELATING TO VIOLENT CRIME.
6	(a) Carjacking.—Section 2119 of title 18, United
7	States Code, is amended—
8	(1) in the matter preceding paragraph (1), by
9	striking ", with the intent" and all that follows
10	through "to do so, shall" and inserting "knowingly
11	takes a motor vehicle that has been transported,
12	shipped, or received in interstate or foreign commerce
13	from the person of another by force and violence or
14	by intimidation, causing a reasonable apprehension
15	of fear of death or serious bodily injury in an indi-
16	vidual, or attempts or conspires to do so, shall";
17	(2) in paragraph (1), by striking "15 years" and
18	inserting "20 years";
19	(3) in paragraph (2), by striking "or imprisoned
20	not more than 25 years, or both" and inserting "and
21	imprisoned for any term of years or for life"; and
22	(4) in paragraph (3), by inserting "the person
23	takes or attempts to take the motor vehicle in viola-
24	tion of this section with intent to cause death or cause
25	serious bodily injury, and" before "death results".

- 1 (b) Clarification and Strengthening of Prohibi-
- 2 tion on Illegal Gun Transfers To Commit Drug
- 3 Trafficking Crime or Crime of Violence.—Section
- 4 924(h) of title 18, United States Code, is amended to read
- 5 as follows:
- 6 "(h) Whoever knowingly transfers a firearm that has
- 7 moved in or that otherwise affects interstate or foreign com-
- 8 merce, knowing that the firearm will be used to commit,
- 9 or possessed in furtherance of, a crime of violence (as de-
- 10 fined in subsection (c)(3)) or drug trafficking crime (as de-
- 11 fined in subsection (c)(2)) shall be fined under this title and
- 12 imprisoned not more than 20 years.".
- 13 (c) Amendment of Special Sentencing Provision
- 14 Relating to Limitations on Criminal Association.—
- 15 Section 3582(d) of title 18, United States Code, is amend-
- 16 *ed*—
- 17 (1) by inserting "chapter 26 of this title (crimi-
- nal street gang prosecutions) or in" after "felony set
- 19 forth in"; and
- 20 (2) by inserting "a criminal street gang or" be-
- 21 fore "an illegal enterprise".
- 22 (d) Conspiracy Penalty.—Section 371 of title 18,
- 23 United States Code, is amended by striking "five years, or
- 24 both." and inserting "10 years (unless the maximum pen-
- 25 alty for the crime that served as the object of the conspiracy

1	has a maximum penalty of imprisonment of less than 10
2	years, in which case the maximum penalty under this sec-
3	tion shall be the penalty for such crime), or both. This para-
4	graph does not supersede any other penalty specifically set
5	forth for a conspiracy offense.".
6	SEC. 209. PUBLICITY CAMPAIGN ABOUT NEW CRIMINAL
7	PENALTIES.
8	The Attorney General is authorized to conduct media
9	campaigns in any area designated as a high intensity gang
10	activity area under section 301 and any area with existing
11	and emerging problems with gangs, as needed, to educate
12	individuals in that area about the changes in criminal pen-
13	alties made by this Act, and shall report to the Committee
14	on the Judiciary of the Senate and the Committee on the
15	Judiciary of the House of Representatives the amount of
16	expenditures and all other aspects of the media campaign.
17	SEC. 210. STATUTE OF LIMITATIONS FOR TERRORISM OF-
18	FENSES.
19	Section 3286(a) of title 18, United States Code, is
20	amended—
21	(1) in the subsection heading, by striking
22	"Eight-Year" and inserting "Ten-Year"; and
23	(2) in the first sentence, by striking "8 years"
24	and inserting "10 years".

1	SEC. 211. CRIMES COMMITTED IN INDIAN COUNTRY OR EX-
2	CLUSIVE FEDERAL JURISDICTION AS RACK-
3	ETEERING PREDICATES.
4	Section 1961(1)(A) of title 18, United States Code, is
5	amended by inserting ", or would have been so chargeable
6	if the act or threat (other than gambling) had not been com-
7	mitted in Indian country (as defined in section 1151) or
8	in any other area of exclusive Federal jurisdiction," after
9	"chargeable under State law".
10	SEC. 212. PREDICATE CRIMES FOR AUTHORIZATION OF
11	INTERCEPTION OF WIRE, ORAL, AND ELEC-
12	TRONIC COMMUNICATIONS.
13	Section 2516(1) of title 18, United States Code, is
14	amended—
15	(1) by striking "or" and the end of paragraph
16	(r);
17	(2) by redesignating paragraph (s) as paragraph
18	(u); and
19	(3) by inserting after paragraph (r) the fol-
20	lowing:
21	"(s) any violation of section 424 of the Con-
22	trolled Substances Act (relating to murder and other
23	violent crimes in furtherance of a drug trafficking
24	crime);
25	"(t) any violation of section 522, 523, or 524
26	(relating to criminal street gangs); or".

1	SEC. 213. CLA	RIFICATI	ON OF H	OBB	S ACT.
2	Section	1951(b)	of title	18,	Unite

- ed States Code, is 3 amended— 4 (1) in paragraph (1), by inserting "including 5 the unlawful impersonation of a law enforcement offi-6 cer (as that term is defined in section 245(c) of this 7 title)," after "by means of actual or threatened 8 force,"; and 9 (2) in paragraph (2), by inserting "including 10 the unlawful impersonation of a law enforcement offi-11 cer (as that term is defined in section 245(c) of this 12 title)," after "by wrongful use of actual or threatened 13 force,". SEC. 214. INTERSTATE TAMPERING WITH OR RETALIATION 15 AGAINST A WITNESS, VICTIM, OR INFORMANT 16 IN A STATE CRIMINAL PROCEEDING.
- 17 (a) In General.—Chapter 73 of title 18, United States Code, is amended by inserting after section 1513 the 18 19 following:
- "§ 1513A. Interstate tampering with or retaliation 21 against a witness, victim, or informant in 22 a State criminal proceeding
- "(a) In General.—It shall be unlawful for any per-23 24 son-
- 25 "(1) to travel in interstate or foreign commerce, 26 or to use the mail or any facility in interstate or for-

1	eign commerce, or to employ, use, command, counsel,
2	persuade, induce, entice, or coerce any individual to
3	do the same, with the intent to—
4	"(A) use or threaten to use any physical
5	force against any witness, informant, victim, or
6	other participant in a State criminal proceeding
7	in an effort to influence or prevent participation
8	in such proceeding, or to retaliate against such
9	individual for participating in such proceeding;
10	or
11	"(B) threaten, influence, or prevent from
12	testifying any actual or prospective witness in a
13	State criminal proceeding; or
14	"(2) to attempt or conspire to commit an offense
15	under subparagraph (A) or (B) of paragraph (1).
16	"(b) Penalties.—
17	"(1) Use of force.—Any person who violates
18	subsection $(a)(1)(A)$ by use of force—
19	"(A) shall be fined under this title, impris-
20	oned not more than 20 years, or both; and
21	"(B) if death, kidnapping, or serious bodily
22	injury results, shall be fined under this title, im-
23	prisoned for any term of years or for life, or
24	both.

1	"(2) Other violations.—Any person who vio-
2	lates subsection (a)(1)(A) by threatened use of force or
3	violates paragraph (1)(B) or (2) of subsection (a)
4	shall be fined under this title, imprisoned not more
5	than 10 years, or both.
6	"(c) Venue.—A prosecution under this section may
7	be brought in the district in which the official proceeding
8	(whether or not pending, about to be instituted or was com-
9	pleted) was intended to be affected or was completed, or in
10	which the conduct constituting the alleged offense oc-
11	curred.".
12	(b) Conforming Amendment.—Section 1512 is
13	amended, in the section heading, by adding at the end the
14	following: "in a Federal proceeding".
15	(c) Chapter Analysis.—The table of sections for
16	chapter 73 of title 18, United States Code, is amended—
17	(1) by striking the item relating to section 1512
18	and inserting the following:
	"1512. Tampering with a witness, victim, or an informant in a Federal proceeding.";
19	and
20	(2) by inserting after the item relating to section
21	1513 the following:
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"1513A. Interstate tampering with or retaliation against a witness, victim, or informant in a State criminal proceeding.".

1	SEC. 215. PROHIBITION ON FIREARMS POSSESSION BASED
2	ON VALID GANG INJUNCTION AND CONVIC-
3	TION FOR GANG-RELATED MISDEMEANOR.
4	(a) In General.—Section 922(g) of title 18, United
5	States Code, is amended—
6	(1) in paragraph (8), by striking "or" at the
7	end;
8	(2) in paragraph (9), by striking the comma at
9	the end and inserting a semicolon;
10	(3) by inserting after paragraph (9) the fol-
11	lowing:
12	"(10) who has been convicted in any court of a
13	misdemeanor gang-related offense; or
14	"(11) who otherwise has, within the last 5 years,
15	been found by any court to be in contempt of a gang
16	injunction order, so long as the finding of contempt
17	was issued after a hearing of which such person re-
18	ceived actual notice, and at which such person had an
19	opportunity to participate and challenge the suffi-
20	ciency of process and the constitutional validity of the
21	underlying gang injunction order,".
22	(b) Definition.—Section 921(a) of title 18, United
23	States Code, is amended by adding at the end the following:
24	"(36)(A) The term 'misdemeanor gang-related of-
25	fense' means an offense that—

1	"(i) is a misdemeanor under Federal, State,
2	or Tribal law; and
3	"(ii) has, as an element, the membership of
4	the defendant in a criminal street gang, illegal
5	association with a criminal street gang, or par-
6	ticipation in a criminal street gang activity.
7	"(B)(i) A person shall not be considered to have
8	been convicted of such an offense for purposes of this
9	chapter, unless—
10	"(I) the person was represented by counsel
11	in the case, or knowingly and intelligently
12	waived the right to counsel in the case; and
13	"(II) in the case of a prosecution for an of-
14	fense described in this paragraph for which a
15	person was entitled to a jury trial in the juris-
16	diction in which the case was tried—
17	"(aa) the case was tried by a jury; or
18	"(bb) the person knowingly and intel-
19	ligently waived the right to have the case
20	tried by a jury, by guilty plea or otherwise.
21	"(ii) A person shall not be considered to have
22	been convicted of such an offense for purposes of this
23	chapter if the conviction has been expunged or set
24	aside, or is an offense for which the person has been
25	pardoned or has had civil rights restored (if the law

1	of the applicable jurisdiction provides for the loss of
2	civil rights under such an offense) unless the pardon,
3	expungement, or restoration of civil rights expressly
4	provides that the person may not ship, transport, pos-
5	sess, or receive firearms.
6	"(37) The term 'gang injunction order' means a
7	court order that—
8	"(A) names the defendant as a member of a
9	criminal street gang; and
10	"(B) restrains the defendant from associ-
11	ating with other gang members.".
12	SEC. 216. AMENDMENT OF SENTENCING GUIDELINES.
13	(a) In General.—Pursuant to its authority under
14	section 994 of title 28, United States Code, and in accord-
15	ance with this section, the United States Sentencing Com-
16	mission shall review and, if appropriate, amend its guide-
17	lines and policy statements to conform with this title and
18	the amendments made by this title.
19	(b) Requirements.—In carrying out this section, the
20	United States Sentencing Commission shall—
21	(1) establish new guidelines and policy state-
22	ments, as warranted, in order to implement new or
23	revised criminal offenses under this title and the
24	amendments made by this title;

1	(2) consider the extent to which the guidelines
2	and policy statements adequately address—
3	(A) whether the guidelines offense levels and
4	enhancements—
5	(i) are sufficient to deter and punish
6	such offenses; and
7	(ii) are adequate in view of the statu-
8	tory increases in penalties contained in this
9	title and the amendments made by this title;
10	and
11	(B) whether any existing or new specific of-
12	fense characteristics should be added to reflect
13	congressional intent to increase penalties for the
14	offenses set forth in this title and the amend-
15	ments made by this title;
16	(3) ensure that specific offense characteristics are
17	added to increase the guideline range—
18	(A) by at least 2 offense levels, if a criminal
19	defendant committing a gang crime or gang re-
20	cruiting offense was an alien who was present in
21	the United States in violation of section 275 or
22	276 of the Immigration and Nationality Act (8
23	U.S.C. 1325 and 1326) at the time the offense
24	was committed; and

- 1 (B) by at least 4 offense levels, if such de2 fendant had also previously been ordered re3 moved or deported under the Immigration and
 4 Nationality Act (8 U.S.C. 1101 et seq.) on the
 5 grounds of having committed a crime;
 - (4) determine under what circumstances a sentence of imprisonment imposed under this title or the amendments made by this title shall run consecutively to any other sentence of imprisonment imposed for any other crime, except that the Commission shall ensure that a sentence of imprisonment imposed under section 424 of the Controlled Substances Act (21 U.S.C. 841 et seq.), as added by this Act, shall run consecutively, to an extent that the Sentencing Commission determines appropriate, to the sentence imposed for the underlying drug trafficking offense;
 - (5) account for any aggravating or mitigating circumstances that might justify exceptions to the generally applicable sentencing ranges;
 - (6) ensure reasonable consistency with other relevant directives, other sentencing guidelines, and statutes;
 - (7) make any necessary and conforming changes to the sentencing guidelines and policy statements; and

1	(8) ensure that the guidelines adequately meet
2	the purposes of sentencing set forth in section
3	3553(a)(2) of title 18, United States Code.
4	TITLE III—INCREASED FEDERAL
5	RESOURCES TO DETER AND
6	PREVENT SERIOUSLY AT-RISK
7	YOUTH FROM JOINING ILLE-
8	GAL STREET GANGS AND FOR
9	OTHER PURPOSES
10	SEC. 301. DESIGNATION OF AND ASSISTANCE FOR HIGH IN-
11	TENSITY GANG ACTIVITY AREAS.
12	(a) Definitions.—In this section:
13	(1) Governor.—The term "Governor" means a
14	Governor of a State, the Mayor of the District of Co-
15	lumbia, the tribal leader of an Indian tribe, or the
16	chief executive of a Commonwealth, territory, or pos-
17	session of the United States.
18	(2) High intensity gang activity area.—The
19	term 'high intensity gang activity area" or
20	"HIGAA" means an area within 1 or more States or
21	Indian country that is designated as a high intensity
22	gang activity area under subsection $(b)(1)$.
23	(3) Indian country.—The term "Indian coun-
24	try" has the meaning given the term in section 1151
25	of title 18, United States Code.

1	(4) Indian tribe" has
2	the meaning given the term in section 4(e) of the In-
3	dian Self-Determination and Education Assistance
4	$Act\ (25\ U.S.C.\ 450b(e)).$
5	(5) State.—The term "State" means a State of
6	the United States, the District of Columbia, and any
7	commonwealth, territory, or possession of the United
8	States.
9	(6) Tribal leader.—The term "tribal leader"
10	means the chief executive officer representing the gov-
11	erning body of an Indian tribe.
12	(b) High Intensity Gang Activity Areas.—
13	(1) Designation.—The Attorney General, after
14	consultation with the Governors of appropriate
15	States, may designate as high intensity gang activity
16	areas, specific areas that are located within 1 or more
17	States, which may consist of 1 or more municipali-
18	ties, counties, or other jurisdictions as appropriate.
19	(2) Assistance.—In order to provide Federal
20	assistance to high intensity gang activity areas, the
21	Attorney General shall—
22	(A) establish local collaborative working
23	groups, which shall include—
24	(i) criminal street gang enforcement
25	teams, consisting of Federal, State, tribal,

1	and local law enforcement authorities, for
2	the coordinated investigation, disruption,
3	apprehension, and prosecution of criminal
4	street gangs and offenders in each high in-
5	tensity gang activity area;
6	(ii) educational, community, and faith
7	leaders in the area;
8	(iii) service providers in the commu-
9	nity, including those experienced at reach-
10	ing youth and adults who have been in-
11	volved in violence and violent gangs or
12	groups, to provide gang-involved or seri-
13	ously at-risk youth with positive alter-
14	natives to gangs and other violent groups
15	and to address the needs of those who leave
16	gangs and other violent groups, and those
17	reentering society from prison; and
18	(iv) evaluation teams to research and
19	collect information, assess data, recommend
20	adjustments, and generally assure the ac-
21	countability and effectiveness of program
22	implementation;
23	(B) direct the reassignment or detailing
24	from any Federal department or agency (subject
25	to the approval of the head of that department

1	or agency, in the case of a department or agency
2	other than the Department of Justice) of per-
3	sonnel to each criminal street gang enforcement
4	team;
5	(C) direct the reassignment or detailing of
6	representatives from—
7	(i) the Department of Justice;
8	(ii) the Department of Education;
9	(iii) the Department of Labor;
10	(iv) the Department of Health and
11	Human Services;
12	(v) the Department of Housing and
13	Urban Development; and
14	(vi) any other Federal department or
15	agency (subject to the approval of the head
16	of that department or agency, in the case of
17	a department or agency other than the De-
18	partment of Justice) to each high intensity
19	gang activity area to identify and coordi-
20	nate efforts to access Federal programs and
21	resources available to provide gang preven-
22	tion, intervention, and reentry assistance;
23	(D) prioritize and administer the Federal
24	program and resource requests made by the local
25	collaborative working group established under

1	subparagraph (A) for each high intensity gang
2	activity area;
3	(E) provide all necessary funding for the
4	operation of each local collaborative working
5	group in each high intensity gang activity area;
6	and
7	(F) provide all necessary funding for na-
8	tional and regional meetings of local collabo-
9	rative working groups, criminal street gang en-
10	forcement teams, and educational, community,
11	social service, faith-based, and all other related
12	organizations, as needed, to ensure effective oper-
13	ation of such teams through the sharing of intel-
14	ligence and best practices and for any other re-
15	lated purpose.
16	(3) Composition of criminal street gang
17	Enforcement team.—Each team established under
18	$paragraph \ (2)(A)(i) \ shall \ consist \ of \ agents \ and \ offi-$
19	cers, where feasible, from—
20	(A) the Federal Bureau of Investigation;
21	(B) the Drug Enforcement Administration;
22	(C) the Bureau of Alcohol, Tobacco, Fire-
23	arms, and Explosives;
24	(D) the United States Marshals Service;
25	(E) the Department of Homeland Security;

1	(F) the Department of Housing and Urban
2	Development;
3	(G) State, local, and, where appropriate,
4	tribal law enforcement;
5	(H) Federal, State, and local prosecutors;
6	and
7	(I) the Bureau of Indian Affairs, Office of
8	Law Enforcement Services, where appropriate.
9	(4) Criteria for designation.—In consid-
10	ering an area for designation as a high intensity
11	gang activity area under this section, the Attorney
12	General shall consider—
13	(A) the current and predicted levels of gang
14	crime activity in the area;
15	(B) the extent to which qualitative and
16	quantitative data indicate that violent crime in
17	the area is related to criminal street gang activ-
18	ity, such as murder, robbery, assaults,
19	carjacking, arson, kidnapping, extortion, drug
20	trafficking, and other criminal activity;
21	(C) the extent to which State, local, and,
22	where appropriate, tribal law enforcement agen-
23	cies, schools, community groups, social service
24	agencies, job agencies, faith-based organizations.

1	and other organizations have committed re-
2	sources to—
3	(i) respond to the gang crime problem;
4	and
5	(ii) participate in a gang enforcement
6	team;
7	(D) the extent to which a significant in-
8	crease in the allocation of Federal resources
9	would enhance local response to the gang crime
10	activities in the area; and
11	(E) any other criteria that the Attorney
12	General considers to be appropriate.
13	(5) Relation to Hidtas.—If the Attorney Gen-
14	eral establishes a high intensity gang activity area
15	that substantially overlaps geographically with any
16	existing high intensity drug trafficking area (in this
17	section referred to as a "HIDTA"), the Attorney Gen-
18	eral shall direct the local collaborative working group
19	for that high intensity gang activity area to enter
20	into an agreement with the Executive Board for that
21	HIDTA, providing that—
22	(A) the Executive Board of that HIDTA
23	shall establish a separate high intensity gang ac-
24	tivity area law enforcement steering committee,
25	and select (with a preference for Federal, State,

- and local law enforcement agencies that are within the geographic area of that high intensity gang activity area) the members of that committee, subject to the concurrence of the Attorney General;
 - (B) the high intensity gang activity area law enforcement steering committee established under subparagraph (A) shall administer the funds provided under subsection (g)(1) for the criminal street gang enforcement team, after consulting with, and consistent with the goals and strategies established by, that local collaborative working group;
 - (C) the high intensity gang activity area law enforcement steering committee established under subparagraph (A) shall select, from Federal, State, and local law enforcement agencies within the geographic area of that high intensity gang activity area, the members of the Criminal Street Gang Enforcement Team, in accordance with paragraph (3); and
 - (D) the Criminal Street Gang Enforcement Team of that high intensity gang activity area, and its law enforcement steering committee, may, with approval of the Executive Board of

1	the HIDTA with which it substantially overlaps,
2	utilize the intelligence-sharing, administrative,
3	and other resources of that HIDTA.
4	(c) Reporting Requirements.—
5	(1) In general.—Not later than December 1 of
6	each year, the Attorney General shall submit a report
7	to the appropriate committees of Congress and the Di-
8	rector of the Office of Management and Budget and
9	the Domestic Policy Council that describes, for each
10	designated high intensity gang activity area—
11	(A) the specific long-term and short-term
12	goals and objectives;
13	(B) the measurements used to evaluate the
14	performance of the high intensity gang activity
15	area in achieving the long-term and short-term
16	goals;
17	(C) the age, composition, and membership
18	of gangs;
19	(D) the number and nature of crimes com-
20	mitted by gangs and gang members;
21	(E) the definition of the term "gang" used
22	to compile that report; and
23	(F) the programmatic outcomes and fund-
24	ing need of the high intensity gang area, includ-
25	ing—

1	(i) an evidence-based analysis of the
2	best practices and outcomes from the work
3	of the relevant local collaborative working
4	group; and
5	(ii) an analysis of whether Federal re-
6	sources distributed meet the needs of the
7	high intensity gang activity area and, if
8	any programmatic funding shortfalls exist,
9	recommendations for programs or funding
10	to meet such shortfalls.
11	(2) Appropriate committees.—In this sub-
12	section, the term "appropriate committees of Con-
13	gress" means—
14	(A) the Committee on the Judiciary, the
15	Committee on Appropriations, and the Com-
16	mittee on Health, Education, Labor, and Pen-
17	sions of the Senate; and
18	(B) the Committee on the Judiciary, the
19	Committee on Appropriations, the Committee on
20	Education and Labor, and the Committee on
21	Energy and Commerce of the House of Rep-
22	resentatives.
23	(d) Additional Assistant United States Attor-
24	NEYS.—The Attorney General is authorized to hire 94 addi-
25	tional Assistant United States attorneys, and nonattorney

1	coordinators and paralegals as necessary, to carry out the
2	provisions of this section.
3	(e) Additional Defense Counsel.—In each of the
4	fiscal years 2008 through 2012, the Director of the Adminis-
5	trative Office of the United States Courts is authorized to
6	hire 71 additional attorneys, nonattorney coordinators, and
7	investigators, as necessary, in Federal Defender Programs
8	and Federal Community Defender Organizations, and to
9	make additional payments as necessary to retain appointed
10	counsel under section 3006A of title 18, United States Code,
11	to adequately respond to any increased or expanded case-
12	loads that may occur as a result of this Act or the amend-
13	ments made by this Act. Funding under this subsection
14	shall not exceed the funding levels under subsection (d).
15	(f) National Gang Research, Evaluation, and
16	Policy Institute.—
17	(1) In General.—The Office of Justice Pro-
18	grams of the Department of Justice, after consulting
19	with relevant law enforcement officials, practitioners
20	and researchers, shall establish a National Gang Re-
21	search, Evaluation, and Policy Institute (in this sub-
22	section referred to as the "Institute").
23	(2) Activities.—The Institute shall—
24	(A) promote and facilitate the implementa-
25	tion of data-driven, effective gang violence sup-

pression, prevention, intervention, and reentry models, such as the Operation Ceasefire model, the Strategic Public Health Approach, the Gang Reduction Program, or any other promising municipally driven, comprehensive community-wide strategy that is demonstrated to be effective in reducing gang violence;

- (B) assist jurisdictions by conducting timely research on effective models and designing and promoting implementation of effective local strategies, including programs that have objectives and data on how they reduce gang violence (including shootings and killings), using prevention, outreach, and community approaches, and that demonstrate the efficacy of these approaches; and
- (C) provide and contract for technical assistance as needed in support of its mission.
- (3) National conference.—Not later than 90 days after the date of its formation, the Institute shall design and conduct a national conference to reduce and prevent gang violence, and to teach and promote gang violence prevention, intervention, and reentry strategies. The conference shall be attended by appropriate representatives from criminal street gang en-

- forcement teams, and local collaborative working groups, including representatives of educational, community, religious, and social service organizations, and gang program and policy research evaluators.
 - (4) National demonstration sites.—Not later than 120 days after the date of its formation, the Institute shall select appropriate HIGAA areas to serve as primary national demonstration sites, based on the nature, concentration, and distribution of various gang types, the jurisdiction's established capacity to integrate prevention, intervention, re-entry and enforcement efforts, and the range of particular gang-related issues. After establishing primary national demonstration sites, the Institute shall establish such other secondary sites, to be linked to and receive evaluation, research, and technical assistance through the primary sites, as it may determine appropriate.
 - (5) DISSEMINATION OF INFORMATION.—Not later than 180 days after the date of its formation, the Institute shall develop and begin dissemination of information about methods to effectively reduce and prevent gang violence, including guides, research and assessment models, case studies, evaluations, and best practices. The Institute shall also create a website, designed to support the implementation of successful

- gang violence prevention models, and disseminate appropriate information to assist jurisdictions in reducing gang violence.
 - (6) Gang intervention academies.—Not later than 6 months after the date of its formation, the Institute shall, either directly or through contracts with qualified nonprofit organizations, establish not less than 1 training academy, located in a high intensity gang activity area, to promote effective gang intervention and community policing. The purposes of an academy established under this paragraph shall be to increase professionalism of gang intervention workers, improve officer training for working with gang intervention workers, create best practices for independent cooperation between officers and intervention workers, and develop training for community policing.
 - (7) SUPPORT.—The Institute shall obtain initial and continuing support from experienced researchers and practitioners, as it determines necessary, to test and assist in implementing its strategies nationally, regionally, and locally.
 - (8) Research agenda.—The Institute shall establish and implement a core research agenda designed to address areas of particular challenge, including—

1	(A) how best to apply and continue to test
2	the models described in paragraph (2) in par-
3	ticularly large jurisdictions;
4	(B) how to foster and maximize the con-
5	tinuing impact of community moral voices in
6	this context;
7	(C) how to ensure the long-term sustain-
8	ability of reduced violent crime levels once ini-
9	tial levels of enthusiasm may subside; and
10	(D) how to apply existing intervention
11	frameworks to emerging local, regional, national,
12	or international gang problems, such as the
13	emergence of the gang known as MS-13.
14	(9) EVALUATION.—The National Institute of
15	Justice shall evaluate, on a continuing basis, com-
16	prehensive gang violence prevention, intervention,
17	suppression, and reentry strategies supported by the
18	Institute, and shall report the results of these evalua-
19	tions by no later than October 1 each year to the
20	Committee on the Judiciary of the Senate and the
21	Committee on the Judiciary of the House of Rep-
22	resentatives.
23	(10) Funds.—The Attorney General shall use
24	not less than 3 percent, and not more than 5 percent,

1	of the amounts made available under this section to
2	establish and operate the Institute.
3	(g) Use of Funds.—Of amounts made available to
4	a local collaborative working group under this section for
5	each fiscal year that are remaining after the costs of hiring
6	a full time coordinator for the local collaborative effort—
7	(1) 50 percent shall be used for the operation of
8	criminal street gang enforcement teams; and
9	(2) 50 percent shall be used—
10	(A) to provide at-risk youth with positive
11	alternatives to gangs and other violent groups
12	and to address the needs of those who leave gangs
13	and other violent groups through—
14	(i) service providers in the community,
15	including schools and school districts; and
16	(ii) faith leaders and other individuals
17	experienced at reaching youth who have
18	been involved in violence and violent gangs
19	or groups;
20	(B) for the establishment and operation of
21	the National Gang Research, Evaluation, and
22	Policy Institute; and
23	(C) to support and provide technical assist-
24	ance to research in criminal justice, social serv-

1	ices, and community gang violence prevention
2	collaborations.
3	(h) AUTHORIZATION OF APPROPRIATIONS.—There are
4	authorized to be appropriated to carry out this section
5	\$75,000,000 for each of fiscal years 2008 through 2012. Any
6	funds made available under this subsection shall remain
7	available until expended.
8	SEC. 302. GANG PREVENTION GRANTS.
9	(a) Authority To Make Grants.—The Office of
10	Justice Programs of the Department of Justice may make
11	grants, in accordance with such regulations as the Attorney
12	General may prescribe, to States, units of local government,
13	tribal governments, and qualified private entities, to de-
14	velop community-based programs that provide crime pre-
15	vention, research, and intervention services that are de-
16	signed for gang members and at-risk youth.
17	(b) Use of Grant Amounts.—A grant under this sec-
18	tion may be used (including through subgrants) for—
19	(1) preventing initial gang recruitment and in-
20	volvement among younger teenagers;
21	(2) reducing gang involvement through non-
22	violent and constructive activities, such as community
23	service programs, development of nonviolent conflict
24	resolution skills, employment and legal assistance,

- family counseling, and other safe, community-based
 alternatives for high-risk youth;
 - (3) developing in-school and after-school gang safety, control, education, and resistance procedures and programs;
 - (4) identifying and addressing early childhood risk factors for gang involvement, including parent training and childhood skills development;
 - (5) identifying and fostering protective factors that buffer children and adolescents from gang involvement;
 - (6) developing and identifying investigative programs designed to deter gang recruitment, involvement, and activities through effective intelligence gathering;
 - (7) developing programs and youth centers for first-time nonviolent offenders facing alternative penalties, such as mandated participation in community service, restitution, counseling, and education and prevention programs;
 - (8) implementing regional, multidisciplinary approaches to combat gang violence though coordinated programs for prevention and intervention (including street outreach programs and other peacemaking activities) or coordinated law enforcement ac-

1	tivities (including regional gang task forces and re-
2	gional crime mapping strategies that enhance focused
3	prosecutions and reintegration strategies for offender
4	reentry); or
5	(9) identifying at-risk and high-risk students
6	through home visits organized through joint collabora-
7	tions between law enforcement, faith-based organiza-
8	tions, schools, and social workers.
9	(c) Grant Requirements.—
10	(1) Maximum.—The amount of a grant under
11	this section may not exceed \$1,000,000.
12	(2) Consultation and cooperation.—Each
13	recipient of a grant under this section shall have in
14	effect on the date of the application by that entity
15	agreements to consult and cooperate with local, State,
16	or Federal law enforcement and participate, as ap-
17	propriate, in coordinated efforts to reduce gang activ-
18	ity and violence.
19	(d) Annual Report.—Each recipient of a grant
20	under this section shall submit to the Attorney General, for
21	each year in which funds from a grant received under this
22	section are expended, a report containing—
23	(1) a summary of the activities carried out with

grant funds during that year;

1	(2) an assessment of the effectiveness of the crime
2	prevention, research, and intervention activities of the
3	recipient, based on data collected by the grant recipi-
4	ent;
5	(3) a strategic plan for the year following the
6	year described in paragraph (1);
7	(4) evidence of consultation and cooperation with
8	local, State, or Federal law enforcement or, if the
9	grant recipient is a government entity, evidence of
10	consultation with an organization engaged in any ac-
11	tivity described in subsection (b); and
12	(5) such other information as the Attorney Gen-
13	eral may require.
14	(e) Definition.—In this section, the term "units of
15	local government" includes sheriffs departments, police de-
16	partments, and local prosecutor offices.
17	(f) Authorization of Appropriations.—There are
18	authorized to be appropriated for grants under this section
19	\$35,000,000 for each of the fiscal years 2008 through 2012.
20	SEC. 303. ENHANCEMENT OF PROJECT SAFE NEIGHBOR-
21	HOODS INITIATIVE TO IMPROVE ENFORCE-
22	MENT OF CRIMINAL LAWS AGAINST VIOLENT
23	GANGS.
24	(a) In General.—While maintaining the focus of
25	Project Safe Neighborhoods as a comprehensive, strategic

1	approach to reducing gun violence in America, the Attorney
2	General is authorized to expand the Project Safe Neighbor-
3	hoods program to require each United States attorney to—
4	(1) identify, investigate, and prosecute signifi-
5	cant criminal street gangs operating within their dis-
6	trict; and
7	(2) coordinate the identification, investigation,
8	and prosecution of criminal street gangs among Fed-
9	eral, State, and local law enforcement agencies.
10	(b) Additional Staff for Project Safe Neigh-
11	BORHOODS.—
12	(1) In general.—The Attorney General may
13	hire Assistant United States attorneys, non-attorney
14	coordinators, or paralegals to carry out the provisions
15	of this section.
16	(2) Enforcement.—The Attorney General may
17	hire Bureau of Alcohol, Tobacco, Firearms, and Ex-
18	plosives agents for, and otherwise expend additional
19	resources in support of, the Project Safe Neighbor-
20	$hoods/Firearms\ Violence\ Reduction\ program.$
21	(3) Authorization of appropriations.—
22	There are authorized to be appropriated \$20,000,000
23	for each of fiscal years 2008 through 2012 to carry
24	out this section. Any funds made available under this
25	paragraph shall remain available until expended.

1	SEC. 304. ADDITIONAL RESOURCES NEEDED BY THE FED-
2	ERAL BUREAU OF INVESTIGATION TO INVES
3	TIGATE AND PROSECUTE VIOLENT CRIMINAL
4	STREET GANGS.
5	(a) Expansion of Safe Streets Program.—The
6	Attorney General is authorized to expand the Safe Streets
7	Program of the Federal Bureau of Investigation for the pur-
8	pose of supporting criminal street gang enforcement teams.
9	(b) National Gang Activity Database.—
10	(1) In general.—The Attorney General shall es-
11	tablish a National Gang Activity Database to be
12	housed at and administered by the Department of
13	Justice.
14	(2) Description.—The database required by
15	paragraph (1) shall—
16	(A) be designed to disseminate gang infor-
17	mation to law enforcement agencies throughout
18	the country and, subject to appropriate controls,
19	to disseminate aggregate statistical information
20	to other members of the criminal justice system,
21	community leaders, academics, and the public;
22	(B) contain critical information on gangs,
23	gang members, firearms, criminal activities, ve-
24	hicles, and other information useful for inves-
25	tigators in solving and reducing gang-related
26	crimes;

1	(C) operate in a manner that enables law
2	enforcement agencies to—
3	(i) identify gang members involved in
4	crimes;
5	(ii) track the movement of gangs and
6	members throughout the region;
7	(iii) coordinate law enforcement re-
8	sponse to gang violence;
9	(iv) enhance officer safety;
10	(v) provide realistic, up-to-date figures
11	and statistical data on gang crime and vio-
12	lence;
13	(vi) forecast trends and respond ac-
14	cordingly; and
15	(vii) more easily solve crimes and pre-
16	vent violence; and
17	(D) be subject to guidelines, issued by the
18	Attorney General, specifying the criteria for add-
19	ing information to the database, the appropriate
20	period for retention of such information, and a
21	process for removing individuals from the data-
22	base, and prohibiting disseminating gang infor-
23	mation to any entity that is not a law enforce-
24	ment agency, except aggregate statistical infor-
25	mation where appropriate.

1	(3) Use of riss secure intranet.—From
2	amounts made available to carry out this section, the
3	Attorney General shall provide the Regional Informa-
4	tion Sharing Systems such sums as are necessary to
5	use the secure intranet known as RISSNET to elec-
6	tronically connect existing gang information systems
7	(including the RISSGang National Gang Database)
8	with the National Gang Activity Database, thereby
9	facilitating the automated information exchange of
10	existing gang data by all connected systems without
11	the need for additional databases or data replication.
12	(c) Authorization of Appropriations.—
13	(1) In general.—In addition to amounts other-
14	wise authorized, there are authorized to be appro-
15	priated to the Attorney General \$10,000,000 for each
16	of fiscal years 2008 through 2012 to carry out this
17	section.
18	(2) AVAILABILITY.—Any amounts appropriated
19	under paragraph (1) shall remain available until ex-
20	pended.
21	SEC. 305. GRANTS TO PROSECUTORS AND LAW ENFORCE-
22	MENT TO COMBAT VIOLENT CRIME.
23	(a) In General.—Section 31702 of the Violent Crime
24	Control and Law Enforcement Act of 1994 (42 U.S.C.
25	13862) is amended—

1	(1) in paragraph (3), by striking "and" at the
2	end;
3	(2) in paragraph (4), by striking the period at
4	the end and inserting a semicolon; and
5	(3) by adding at the end the following:
6	"(5) to hire additional prosecutors to—
7	"(A) allow more cases to be prosecuted; and
8	"(B) reduce backlogs; and
9	"(6) to fund technology, equipment, and training
10	for prosecutors and law enforcement in order to in-
11	crease accurate identification of gang members and
12	violent offenders, and to maintain databases with
13	such information to facilitate coordination among
14	law enforcement and prosecutors.".
15	(b) Authorization of Appropriations.—Section
16	31707 of the Violent Crime Control and Law Enforcement
17	Act of 1994 (42 U.S.C. 13867) is amended to read as fol-
18	lows:
19	"SEC. 31707. AUTHORIZATION OF APPROPRIATIONS.
20	"There are authorized to be appropriated \$20,000,000
21	for each of the fiscal years 2008 through 2012 to carry out
22	this subtitle.".

1	SEC. 306. EXPANSION AND REAUTHORIZATION OF THE
2	MENTORING INITIATIVE FOR SYSTEM IN-
3	VOLVED YOUTH.
4	(a) Expansion.—Section 261(a) of the Juvenile Jus-
5	tice and Delinquency Prevention Act of 1974 (42 U.S.C.
6	5665(a)) is amended by adding at the end the following:
7	"The Administrator shall expand the number of sites receiv-
8	ing such grants from 4 to 12.".
9	(b) Authorization of Program.—Section 299(c) of
10	the Juvenile Justice and Delinquency Prevention Act of
11	1974 (42 U.S.C. 5671(c)) is amended—
12	(1) by striking "There are authorized" and in-
13	serting the following:
14	"(1) In general.—There are authorized"; and
15	(2) by adding at the end the following:
16	"(2) Authorization of appropriations for
17	MENTORING INITIATIVE.—There are authorized to be
18	appropriated to carry out the Mentoring Initiative
19	for System Involved Youth Program under part E
20	\$4,800,000 for each of fiscal years 2008 through
21	2012.".
22	SEC. 307. DEMONSTRATION GRANTS TO ENCOURAGE CRE-
23	ATIVE APPROACHES TO GANG ACTIVITY AND
24	AFTER-SCHOOL PROGRAMS.
25	(a) In General.—The Attorney General may make
26	grants to public or nonprofit private entities (including

1	faith-based organizations) for the purpose of assisting the
2	entities in carrying out projects involving innovative ap-
3	proaches to combat gang activity.
4	(b) Certain Approaches.—Approaches under sub-
5	section (a) may include the following:
6	(1) Encouraging teen-driven approaches to gang
7	activity prevention.
8	(2) Educating parents to recognize signs of prob-
9	lems and potential gang involvement in their chil-
10	dren.
11	(3) Teaching parents the importance of a nur-
12	turing family and home environment to keep children
13	out of gangs.
14	(4) Facilitating communication between parents
15	and children, especially programs that have been eval-
16	uated and proven effective.
17	(c) Matching Funds.—
18	(1) In General.—The Attorney General may
19	make a grant under this section only if the entity re-
20	ceiving the grant agrees to make available (directly or
21	through donations from public or private entities)
22	non-Federal contributions toward the cost of activities
23	to be performed with that grant in an amount that

is not less than 25 percent of such costs.

1	(2) Determination of amount contrib-
2	UTED.—Non-Federal contributions required under
3	paragraph (1) may be in cash or in kind, fairly eval-
4	uated, including facilities, equipment, or services.
5	Amounts provided by the Federal Government, or
6	services assisted or subsidized to any significant ex-
7	tent by the Federal Government, may not be included
8	in determining the amount of such non-Federal con-
9	tributions.
10	(d) Evaluation of Projects.—
11	(1) In general.—The Attorney General shall es-
12	tablish criteria for the evaluation of projects involving
13	innovative approaches under subsection (a).
14	(2) Grantees.—A grant may be made under
15	subsection (a) only if the entity involved—
16	(A) agrees to conduct evaluations of the ap-
17	proach in accordance with the criteria estab-
18	lished under paragraph (1);
19	(B) agrees to submit to the Attorney Gen-
20	eral reports describing the results of the evalua-
21	tions, as the Attorney General determines to be
22	appropriate; and
23	(C) submits to the Attorney General, in the
24	application under subsection (e), a plan for con-
25	ducting the evaluations.

1	(e) Application for Grant.—A public or nonprofit
2	private entity desiring a grant under this section shall sub-
3	mit an application in such form, in such manner, and con-
4	taining such agreements, assurances, and information (in-
5	cluding the agreements under subsections (c) and (d) and
6	the plan under subsection (d)(2)(C)) as the Attorney Gen-
7	eral determines appropriate.
8	(f) Report to Congress.—Not later than February
9	1 of each year, the Attorney General shall submit to Con-
10	gress a report describing the extent to which the approaches
11	under subsection (a) have been successful in reducing the
12	rate of gang activity in the communities in which the ap-
13	proaches have been carried out. Each report under this sub-
14	section shall describe the various approaches used under
15	subsection (a) and the effectiveness of each of the ap-
16	proaches.
17	(g) AUTHORIZATION OF APPROPRIATIONS.—There are
18	authorized to be appropriated \$5,000,000 to carry out this
19	section for each of the fiscal years 2008 through 2012.
20	SEC. 308. SHORT-TERM STATE WITNESS PROTECTION SEC-
21	TION.
22	(a) Establishment.—
23	(1) In General.—Chapter 37 of title 28, United
24	States Code, is amended by adding at the end the fol-
25	lowing:

1	"§ 570. Short-Term State Witness Protection Section
2	"(a) In General.—There is established in the United
3	States Marshals Service a Short-Term State Witness Pro-
4	tection Section which shall provide protection for witnesses
5	in State and local trials involving homicide or other major
6	violent crimes pursuant to cooperative agreements with
7	State and local criminal prosecutor's offices and the United
8	States attorney for the District of Columbia.
9	"(b) Eligibility.—
10	"(1) In General.—The Short-Term State Wit-
11	ness Protection Section shall give priority in award-
12	ing grants and providing services to—
13	"(A) criminal prosecutor's offices for States
14	with an average of not less than 100 murders per
15	year; and
16	"(B) criminal prosecutor's offices for juris-
17	dictions that include a city, town, or township
18	with an average violent crime rate per 100,000
19	inhabitants that is above the national average.
20	"(2) CALCULATION.—The rate of murders and
21	violent crime under paragraph (1) shall be calculated
22	using the latest available crime statistics from the
23	Federal Bureau of Investigation during 5-year period
24	immediately preceding an application for protec-

tion.".

1	(2) Chapter analysis.—The chapter analysis
2	for chapter 37 of title 28, United States Code, is
3	amended by striking the items relating to sections 570
4	through 576 and inserting the following:
	"570. Short-Term State Witness Protection Section.".
5	(b) Grant Program.—
6	(1) Definitions.—In this subsection—
7	(A) the term "eligible prosecutor's office"
8	means a State or local criminal prosecutor's of-
9	fice or the United States attorney for the District
10	of Columbia; and
11	(B) the term "serious violent felony" has the
12	same meaning as in section $3559(c)(2)$ of title
13	18, United States Code.
14	(2) Grants authorized.—
15	(A) In General.—The Attorney General is
16	authorized to make grants to eligible prosecutor's
17	offices for purposes of identifying witnesses in
18	need of protection or providing short term pro-
19	tection to witnesses in trials involving homicide
20	or serious violent felony.
21	(B) Allocation.—Each eligible prosecu-
22	tor's office receiving a grant under this sub-
23	section may—
24	(i) use the grant to identify witnesses
25	in need of protection or provide witness

1	protection (including tattoo removal serv-
2	ices); or
3	(ii) pursuant to a cooperative agree-
4	ment with the Short-Term State Witness
5	Protection Section of the United States
6	Marshals Service, credit the grant to the
7	Short-Term State Witness Protection Sec-
8	tion to cover the costs to the section of pro-
9	viding witness protection on behalf of the el-
10	igible prosecutor's office.
11	(3) Application.—
12	(A) In General.—Each eligible prosecu-
13	tor's office desiring a grant under this subsection
14	shall submit an application to the Attorney Gen-
15	eral at such time, in such manner, and accom-
16	panied by such information as the Attorney Gen-
17	eral may reasonably require.
18	(B) Contents.—Each application sub-
19	mitted under subparagraph (A) shall—
20	(i) describe the activities for which as-
21	sistance under this subsection is sought; and
22	(ii) provide such additional assurances
23	as the Attorney General determines to be es-
24	sential to ensure compliance with the re-
25	quirements of this subsection.

1	(4) Authorization of appropriations.—
2	There are authorized to be appropriated to carry out
3	this subsection \$90,000,000 for each of fiscal years
4	2008 through 2010.
5	SEC. 309. WITNESS PROTECTION SERVICES.
6	Section 3526 of title 18, United States Code (Coopera-
7	tion of other Federal agencies and State governments; reim-
8	bursement of expenses) is amended by adding at the end
9	the following:
10	"(c) In any case in which a State government requests
11	the Attorney General to provide temporary protection under
12	section 3521(e) of this title, the costs of providing temporary
13	protection are not reimbursable if the investigation or pros-
14	ecution in any way relates to crimes of violence committed
15	by a criminal street gang, as defined under the laws of the
16	relevant State seeking assistance under this title.".
17	SEC. 310. EXPANSION OF FEDERAL WITNESS RELOCATION
18	AND PROTECTION PROGRAM.
19	Section 3521(a)(1) of title 18 is amended by inserting
20	", criminal street gang, serious drug offense, homicide,"
21	after "organized criminal activity".
22	SEC. 311. FAMILY ABDUCTION PREVENTION GRANT PRO-
23	GRAM.
24	(a) State Grants.—The Attorney General is author-
25	ized to make grants to States for projects involving—

1	(1) the extradition of individuals suspected of
2	committing a family abduction;
3	(2) the investigation by State and local law en-
4	forcement agencies of family abduction cases;
5	(3) the training of State and local law enforce-
6	ment agencies in responding to family abductions
7	and recovering abducted children, including the devel-
8	opment of written guidelines and technical assistance;
9	(4) outreach and media campaigns to educate
10	parents on the dangers of family abductions; and
11	(5) the flagging of school records.
12	(b) Matching Requirement.—Not less than 50 per-
13	cent of the cost of a project for which a grant is made under
14	this section shall be provided by non-Federal sources.
15	(c) Definitions.—In this section:
16	(1) Family about The term "family ab-
17	duction" means the taking, keeping, or concealing of
18	a child or children by a parent, other family member,
19	or person acting on behalf of the parent or family
20	member, that prevents another individual from exer-
21	cising lawful custody or visitation rights.
22	(2) Flagging.—The term "flagging" means the
23	process of notifying law enforcement authorities of the
24	name and address of any person requesting the school
25	records of an abducted child.

1	(3) State.—The term "State" means each of the
2	several States, the District of Columbia, the Common-
3	wealth of Puerto Rico, the Commonwealth of the
4	Northern Mariana Islands, American Samoa, Guam,
5	the Virgin Islands, any territory or possession of the
6	United States, and any Indian tribe.
7	(d) Authorization of Appropriations.—There are
8	authorized to be appropriated to carry out this section
9	\$500,000 for fiscal year 2008 and such sums as may be
10	necessary for each of fiscal years 2009 and 2010.
11	SEC. 312. STUDY ON ADOLESCENT DEVELOPMENT AND SEN-
12	TENCES IN THE FEDERAL SYSTEM.
13	(a) In General.—The United States Sentencing
14	Commission shall conduct a study to examine the appro-
15	priateness of sentences for minors in the Federal system.
16	(b) Contents.—The study conducted under subsection
17	(a) shall—
18	(1) incorporate the most recent research and ex-
19	pertise in the field of adolescent brain development
20	and culpability;
21	(2) evaluate the toll of juvenile crime, particu-
22	larly violent juvenile crime, on communities;
23	(3) consider the appropriateness of life sentences
24	without possibility for parole for minor offenders in
25	the Federal system; and

1	(4) evaluate issues of recidivism by juveniles who
2	are released from prison or detention after serving de-
3	terminate sentences.
4	(c) Report.—Not later than 1 year after the date of
5	enactment of this Act, the United States Sentencing Com-
6	mission shall submit to Congress a report regarding the
7	study conducted under subsection (a), which shall—
8	(1) include the findings of the Commission;
9	(2) describe significant cases reviewed as part of
10	the study; and
11	(3) make recommendations, if any.
12	(d) Revision of Guidelines.—If determined appro-
13	priate by the United States Sentencing Commission, after
14	completing the study under subsection (a) the Commission
15	may, pursuant to its authority under section 994 of title
16	28, United States Code, establish or revise guidelines and
17	policy statements, as warranted, relating to the sentencing
18	of minors under this Act or the amendments made by this
19	Act.
20	SEC. 313. NATIONAL YOUTH ANTI-HEROIN MEDIA CAM-
21	PAIGN.
22	Section 709 of the Office of National Drug Control Pol-
23	icy Reauthorization Act of 1998 (21 U.S.C. 1708) is amend-
24	ed—

1	(1) by redesignating subsections (k) and (l) as
2	subsections (l) and (m), respectively; and
3	(2) by inserting after subsection (j) the following.
4	"(k) Prevention of Heroin Abuse.—
5	"(1) FINDINGS.—Congress finds the following:
6	"(A) Heroin, and particularly the form
7	known as 'cheese heroin' (a drug made by mix-
8	ing black tar heroin with diphenhydramine),
9	poses a significant and increasing threat to
10	youth in the United States.
11	"(B) Drug organizations import heroin
12	from outside of the United States, mix the highly
13	addictive drug with diphenhydramine, and dis-
14	tribute it mostly to youth.
15	"(C) Since the initial discovery of cheese
16	heroin on Dallas school campuses in 2005, at
17	least 21 minors have died after overdosing on
18	cheese heroin in Dallas County.
19	"(D) The number of arrests involving pos-
20	session of cheese heroin in the Dallas area during
21	the 2006–2007 school year increased over 60 per-
22	cent from the previous school year.
23	"(E) The ease of communication via the
24	Internet and cell phones allows a drug trend to

1	spread rapidly across the country, creating a na-
2	$tional\ threat.$
3	"(F) Gangs recruit youth as new members
4	by providing them with this inexpensive drug.
5	"(G) Reports show that there is rampant ig-
6	norance among youth about the dangerous and
7	potentially fatal effects of cheese heroin.
8	"(2) Prevention of Heroin Abuse.—In con-
9	ducting advertising and activities otherwise author-
10	ized under this section, the Director shall promote
11	prevention of youth heroin use, including cheese her-
12	oin.".
13	SEC. 314. TRAINING AT THE NATIONAL ADVOCACY CENTER.
14	(a) In General.—The National District Attorneys
15	Association may use the services of the National Advocacy
16	Center in Columbia, South Carolina to conduct a national
17	training program for State and local prosecutors for the
18	purpose of improving the professional skills of State and
19	local prosecutors and enhancing the ability of Federal,
20	State, and local prosecutors to work together.
21	(b) Training.—The National Advocacy Center in Co-
22	lumbia, South Carolina may provide comprehensive con-
23	tinuing legal education in the areas of trial practice, sub-
24	stantive legal updates, and support staff training.

1	(c) AUTHORIZATION OF APPROPRIATIONS.—There are
2	authorized to be appropriated to the Attorney General to
3	carry out this section \$6,500,000, to remain available until
4	expended, for fiscal years 2008 through 2011.
5	TITLE IV—CRIME PREVENTION
6	AND INTERVENTION STRATE-
7	GIES
8	SEC. 401. SHORT TITLE.
9	This title may be cited as the "Prevention Resources
10	for Eliminating Criminal Activity Using Tailored Inter-
11	ventions in Our Neighborhoods Act of 2007" or the "PRE-
12	CAUTION Act".
13	SEC. 402. PURPOSES.
14	The purposes of this title are to—
15	(1) establish a commitment on the part of the
16	Federal Government to provide leadership on success-
17	ful crime prevention and intervention strategies;
18	(2) further the integration of crime prevention
19	and intervention strategies into traditional law en-
20	forcement practices of State and local law enforce-
21	ment offices around the country;
22	(3) develop a plain-language, implementation-fo-
23	cused assessment of those current crime and delin-
24	quency prevention and intervention strategies that
25	are supported by rigorous evidence;

1	(4) provide additional resources to the National
2	Institute of Justice to administer research and devel-
3	opment grants for promising crime prevention and
4	intervention strategies;

- (5) develop recommendations for Federal priorities for crime and delinquency prevention and intervention research, development, and funding that may augment important Federal grant programs, including the Edward Byrne Memorial Justice Assistance Grant Program under subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3750 et seq.), grant programs administered by the Office of Community Oriented Policing Services of the Department of Justice, grant programs administered by the Office of Safe and Drug-Free Schools of the Department of Education, and other similar programs; and
- 18 (6) reduce the costs that rising violent crime im-19 poses on interstate commerce.

20 SEC. 403. DEFINITIONS.

- 21 In this title, the following definitions shall apply:
- (1) COMMISSION.—The term "Commission"
 means the National Commission on Public Safety
 Through Crime Prevention established under section
 404(a).

1	(2) RIGOROUS EVIDENCE.—The term "rigorous
2	evidence" means evidence generated by scientifically
3	valid forms of outcome evaluation, particularly ran-
4	domized trials (where practicable).
5	(3) Subcategory.—The term "subcategory"
6	means 1 of the following categories:
7	(A) Family and community settings (in-
8	cluding public health-based strategies).
9	(B) Law enforcement settings (including
10	probation-based strategies).
11	(C) School settings (including antigang and
12	general antiviolence strategies).
13	(4) Top-tier.—The term "top-tier" means any
14	strategy supported by rigorous evidence of the sizable,
15	sustained benefits to participants in the strategy or to
16	society.
17	SEC. 404. NATIONAL COMMISSION ON PUBLIC SAFETY
18	THROUGH CRIME PREVENTION.
19	(a) Establishment.—There is established a commis-
20	sion to be known as the National Commission on Public
21	Safety Through Crime Prevention.
22	(b) Members.—
23	(1) In General.—The Commission shall be com-
24	posed of 9 members, of whom—

1	(A) 3 shall be appointed by the President,
2	1 of whom shall be the Assistant Attorney Gen-
3	eral for the Office of Justice Programs or a rep-
4	resentative of such Assistant Attorney General;
5	(B) 2 shall be appointed by the Speaker of
6	the House of Representatives, unless the Speaker
7	is of the same party as the President, in which
8	case 1 shall be appointed by the Speaker of the
9	House of Representatives and 1 shall be ap-
10	pointed by the minority leader of the House of
11	Representatives;
12	(C) 1 shall be appointed by the minority
13	leader of the House of Representatives (in addi-
14	tion to any appointment made under subpara-
15	graph(B);
16	(D) 2 shall be appointed by the majority
17	leader of the Senate, unless the majority leader
18	is of the same party as the President, in which
19	case 1 shall be appointed by the majority leader
20	of the Senate and 1 shall be appointed by the
21	minority leader of the Senate; and
22	(E) 1 member appointed by the minority
23	leader of the Senate (in addition to any appoint-
24	ment made under subparagraph (D)).
25	(2) Persons eligible.—

1	(A) In General.—Each member of the
2	Commission shall be an individual who has
3	knowledge or expertise in matters to be studied
4	by the Commission.
5	(B) Required representatives.—At
6	least—
7	(i) 2 members of the Commission shall
8	be respected social scientists with experience
9	implementing or interpreting rigorous, out-
10	come-based trials; and
11	(ii) 2 members of the Commission shall
12	be law enforcement practitioners.
13	(3) Consultation required.—The President,
14	the Speaker of the House of Representatives, the mi-
15	nority leader of the House of Representatives, and the
16	majority leader and minority leader of the Senate
17	shall consult prior to the appointment of the members
18	of the Commission to achieve, to the maximum extent
19	possible, fair and equitable representation of various
20	points of view with respect to the matters to be stud-
21	ied by the Commission.
22	(4) Term.—Each member shall be appointed for
23	the life of the Commission.

- (5) Time for initial appointments.—The appointment of the members shall be made not later than 60 days after the date of enactment of this Act.
 - (6) VACANCIES.—A vacancy in the Commission shall be filled in the manner in which the original appointment was made, and shall be made not later than 60 days after the date on which the vacancy occurred.
 - (7) Ex officio members.—The Director of the National Institute of Justice, the Director of the Office of Juvenile Justice and Delinquency Prevention, the Director of the Community Capacity Development Office, the Director of the Bureau of Justice Statistics, the Director of the Bureau of Justice Assistance, and the Director of Community Oriented Policing Services (or a representative of each such director) shall each serve in an ex officio capacity on the Commission to provide advice and information to the Commission.

(c) Operation.—

(1) Chairperson.—At the initial meeting of the Commission, the members of the Commission shall elect a chairperson from among its voting members, by a vote of 2/3 of the members of the Commission.

The chairperson shall retain this position for the life

- of the Commission. If the chairperson leaves the Commission, a new chairperson shall be selected, by a vote of 2/3 of the members of the Commission.
 - (2) MEETINGS.—The Commission shall meet at the call of the chairperson. The initial meeting of the Commission shall take place not later than 30 days after the date on which all the members of the Commission have been appointed.
 - (3) Quorum.—A majority of the members of the Commission shall constitute a quorum to conduct business, and the Commission may establish a lesser quorum for conducting hearings scheduled by the Commission.
 - (4) RULES.—The Commission may establish by majority vote any other rules for the conduct of Commission business, if such rules are not inconsistent with this title or other applicable law.

(d) Public Hearings.—

(1) In General.—The Commission shall hold public hearings. The Commission may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers advisable to carry out its duties under this section.

1	(2) Focus of Hearings.—The Commission
2	shall hold at least 3 separate public hearings, each of
3	which shall focus on 1 of the subcategories.
4	(3) Witness expenses.—Witnesses requested to
5	appear before the Commission shall be paid the same
6	fees as are paid to witnesses under section 1821 of
7	title 28, United States Code. The per diem and mile-
8	age allowances for witnesses shall be paid from funds
9	appropriated to the Commission.
10	(e) Comprehensive Study of Evidence-Based
11	Crime Prevention and Intervention Strategies.—
12	(1) In General.—The Commission shall carry
13	out a comprehensive study of the effectiveness of crime
14	and delinquency prevention and intervention strate-
15	gies, organized around the 3 subcategories.
16	(2) Matters included.—The study under
17	paragraph (1) shall include—
18	(A) a review of research on the general effec-
19	tiveness of incorporating crime prevention and
20	intervention strategies into an overall law en-
21	forcement plan;
22	(B) an evaluation of how to more effectively
23	communicate the wealth of social science research
24	to practitioners;

1	(C) a review of evidence regarding the effec-
2	tiveness of specific crime prevention and inter-
3	vention strategies, focusing on those strategies
4	supported by rigorous evidence;
5	(D) an identification of—
6	(i) promising areas for further research
7	and development; and
8	(ii) other areas representing gaps in
9	the body of knowledge that would benefit
10	from additional research and development;
11	(E) an assessment of the best practices for
12	implementing prevention and intervention strat-
13	egies;
14	(F) an assessment of the best practices for
15	gathering rigorous evidence regarding the imple-
16	mentation of intervention and prevention strate-
17	gies; and
18	(G) an assessment of those top-tier strategies
19	best suited for duplication efforts in a range of
20	settings across the country.
21	(3) Initial report on top-tier crime pre-
22	VENTION AND INTERVENTION STRATEGIES.—
23	(A) Distribution.—Not later than 18
24	months after the date on which all members of
25	the Commission have been appointed, the Com-

1	mission shall submit a public report on the
2	study carried out under this subsection to—
3	(i) the President;
4	(ii) Congress;
5	(iii) the Attorney General;
6	(iv) the Chief Federal Public Defender
7	of each district;
8	(v) the chief executive of each State;
9	(vi) the Director of the Administrative
10	Office of the Courts of each State;
11	(vii) the Director of the Administrative
12	Office of the United States Courts; and
13	(viii) the attorney general of each
14	State.
15	(B) Contents.—The report under subpara-
16	graph (A) shall include—
17	(i) the findings and conclusions of the
18	Commission;
19	(ii) a summary of the top-tier strate-
20	gies, including—
21	(I) a review of the rigorous evi-
22	dence supporting the designation of
23	each strategy as top-tier;

1	(II) a brief outline of the keys to
2	successful implementation for each
3	strategy; and
4	(III) a list of references and other
5	information on where further informa-
6	tion on each strategy can be found;
7	(iii) recommended protocols for imple-
8	menting crime and delinquency prevention
9	and intervention strategies generally;
10	(iv) recommended protocols for evalu-
11	ating the effectiveness of crime and delin-
12	quency prevention and intervention strate-
13	gies; and
14	(v) a summary of the materials relied
15	upon by the Commission in preparation of
16	the report.
17	(C) Consultation with outside Au-
18	THORITIES.—In developing the recommended
19	protocols for implementation and rigorous eval-
20	uation of top-tier crime and delinquency preven-
21	tion and intervention strategies under this para-
22	graph, the Commission shall consult with the
23	Committee on Law and Justice at the National
24	Academy of Science and with national associa-
25	tions representing the law enforcement and social

1	science professions, including the National Sher-
2	iffs' Association, the Police Executive Research
3	Forum, the International Association of Chiefs of
4	Police, the Consortium of Social Science Associa-
5	tions, and the American Society of Criminology.
6	(f) Recommendations Regarding Dissemination
7	OF THE INNOVATIVE CRIME PREVENTION AND INTERVEN-
8	TION STRATEGY GRANTS.—
9	(1) Submission.—
10	(A) In general.—Not later than 30 days
11	after the date of the final hearing under sub-
12	section (d) relating to a subcategory, the Com-
13	mission shall provide the Director of the Na-
14	tional Institute of Justice with recommendations
15	on qualifying considerations relating to that sub-
16	category for selecting grant recipients under sec-
17	tion 405.
18	(B) Deadline.—Not later than 13 months
19	after the date on which all members of the Com-
20	mission have been appointed, the Commission
21	shall provide all recommendations required
22	under this subsection.
23	(2) Matters included.—The recommendations
24	provided under paragraph (1) shall include rec-
25	ommendations relating to—

1	(A) the types of strategies for the applicable
2	subcategory that would best benefit from addi-
3	tional research and development;
4	(B) any geographic or demographic targets;
5	(C) the types of partnerships with other
6	public or private entities that might be pertinent
7	and prioritized; and
8	(D) any classes of crime and delinquency
9	prevention and intervention strategies that
10	should not be given priority because of a pre-ex-
11	isting base of knowledge that would benefit less
12	from additional research and development.
13	(g) Final Report on the Results of the Innova-
14	TIVE CRIME PREVENTION AND INTERVENTION STRATEGY
15	GRANTS.—
16	(1) In General.—Following the close of the 3-
17	year implementation period for each grant recipient
18	under section 405, the Commission shall collect the re-
19	sults of the study of the effectiveness of that grant
20	under section 405(b)(3) and shall submit a public re-
21	port to the President, the Attorney General, Congress,
22	the chief executive of each State, and the attorney gen-
23	eral of each State describing each strategy funded
24	under section 405 and its results. This report shall be

1	submitted not later than 5 years after the date of the
2	selection of the chairperson of the Commission.
3	(2) Collection of information and evidence
4	REGARDING GRANT RECIPIENTS.—The Commission's
5	collection of information and evidence regarding each
6	grant recipient under section 405 shall be carried out
7	by—
8	(A) ongoing communications with the grant
9	administrator at the National Institute of Jus-
10	tice;
11	(B) visits by representatives of the Commis-
12	sion (including at least 1 member of the Com-
13	mission) to the site where the grant recipient is
14	carrying out the strategy with a grant under sec-
15	tion 405, at least once in the second and once in
16	the third year of that grant;
17	(C) a review of the data generated by the
18	study monitoring the effectiveness of the strategy;
19	and
20	(D) other means as necessary.
21	(3) Matters included.—The report submitted
22	under paragraph (1) shall include a review of each
23	strategy carried out with a grant under section 405,
24	detailing—

1	(A) the type of crime or delinquency preven-
2	$tion\ or\ intervention\ strategy;$
3	(B) where the activities under the strategy
4	were carried out, including geographic and de-
5	$mographic \ targets;$
6	(C) any partnerships with public or private
7	entities through the course of the grant period;
8	(D) the type and design of the effectiveness
9	study conducted under section 405(b)(3) for that
10	strategy;
11	(E) the results of the effectiveness study con-
12	ducted under section $405(b)(3)$ for that strategy;
13	(F) lessons learned regarding implementa-
14	tion of that strategy or of the effectiveness study
15	conducted under section 405(b)(3), including rec-
16	ommendations regarding which types of environ-
17	ments might best be suited for successful replica-
18	tion; and
19	(G) recommendations regarding the need for
20	further research and development of the strategy.
21	(h) Personnel Matters.—
22	(1) Travel expenses.—The members of the
23	Commission shall be allowed travel expenses, includ-
24	ing per diem in lieu of subsistence, at rates author-
25	ized for employees of agencies under subchapter I of

- 1 chapter 57 of title 5, United States Code, while away 2 from their homes or regular places of business in the 3 performance of service for the Commission.
 - (2) Compensation of members.—Members of the Commission shall serve without compensation.

(3) STAFF.—

- (A) In General.—The chairperson of the Commission may, without regard to the civil service laws and regulations, appoint and terminate an executive director and such other additional personnel as may be necessary to enable the Commission to perform its duties. The employment of an executive director shall be subject to confirmation by the Commission.
- (B) Compensation.—The chairperson of the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates, except that the rate of pay for the executive director and other personnel may not exceed the rate payable for level V of the Executive Schedule under section 5316 of such title.

(4) Detail of federal employees.—With the affirmative vote of 2/3 of the members of the Commis-sion, any Federal Government employee, with the ap-proval of the head of the appropriate Federal agency, may be detailed to the Commission without reim-bursement, and such detail shall be without interrup-tion or loss of civil service status, benefits, or privi-leges.

(i) Contracts for Research.—

- (1) NATIONAL INSTITUTE OF JUSTICE.—With a ²/₃ affirmative vote of the members of the Commission, the Commission may select nongovernmental researchers and experts to assist the Commission in carrying out its duties under this title. The National Institute of Justice shall contract with the researchers and experts selected by the Commission to provide funding in exchange for their services.
- (2) OTHER ORGANIZATIONS.—Nothing in this subsection shall be construed to limit the ability of the Commission to enter into contracts with other entities or organizations for research necessary to carry out the duties of the Commission under this section.
- 23 (j) Authorization of Appropriations.—There are 24 authorized to be appropriated \$5,000,000 to carry out this 25 section.

1	(k) Termination.—The Commission shall terminate
2	on the date that is 30 days after the date on which the Com-
3	mission submits the last report required by this section.
4	(1) Exemption.—The Commission shall be exempt
5	from the Federal Advisory Committee Act.
6	SEC. 405. INNOVATIVE CRIME PREVENTION AND INTERVEN-
7	TION STRATEGY GRANTS.
8	(a) Grants Authorized.—The Director of the Na-
9	tional Institute of Justice may make grants to public and
10	private entities to fund the implementation and evaluation
11	of innovative crime or delinquency prevention or interven-
12	tion strategies. The purpose of grants under this section
13	shall be to provide funds for all expenses related to the im-
14	plementation of such a strategy and to conduct a rigorous
15	study on the effectiveness of that strategy.
16	(b) Grant Distribution.—
17	(1) Period.—A grant under this section shall be
18	made for a period of not more than 3 years.
19	(2) Amount.—The amount of each grant under
20	this section—
21	(A) shall be sufficient to ensure that rig-
22	orous evaluations may be performed; and
23	(B) shall not exceed \$2,000,000.
24	(3) Evaluation set-aside.—

1	(A) IN GENERAL.—A grantee shall use not
2	less than \$300,000 and not more than \$700,000
3	of the funds from a grant under this section for
4	a rigorous study of the effectiveness of the strat-
5	egy during the 3-year period of the grant for
6	that strategy.
7	(B) Methodology of study.—
8	(i) In General.—Each study con-
9	ducted under subparagraph (A) shall use an
10	evaluator and a study design approved by
11	the employee of the National Institute of
12	Justice hired or assigned under subsection
13	(c).
14	(ii) Criteria.—The employee of the
15	National Institute of Justice hired or as-
16	signed under subsection (c) shall approve—
17	(I) an evaluator that has success-
18	fully carried out multiple studies pro-
19	ducing rigorous evidence of effective-
20	ness; and
21	(II) a proposed study design that
22	is likely to produce rigorous evidence of
23	the effectiveness of the strategy.
24	(iii) APPROVAL.—Before a grant is
25	awarded under this section, the evaluator

1	and study design of a grantee shall be ap-
2	proved by the employee of the National In-
3	stitute of Justice hired or assigned under
4	subsection (c).
5	(4) Date of award.—Not later than 6 months
6	after the date of receiving recommendations relating
7	to a subcategory from the Commission under section
8	404(f), the Director of the National Institute of Jus-
9	tice shall award all grants under this section relating
10	to that subcategory.
11	(5) Type of grants.—One-third of the grants
12	made under this section shall be made in each sub-
13	category. In distributing grants, the recommendations
14	of the Commission under section 404(f) shall be con-
15	sidered.
16	(6) Authorization of Appropriations.—
17	There are authorized to be appropriated \$18,000,000
18	to carry out this subsection.
19	(c) Dedicated Staff.—
20	(1) In general.—The Director of the National
21	Institute of Justice shall hire or assign a full-time
22	employee to oversee the grants under this section.
23	(2) Study oversight.—The employee of the
24	National Institute of Justice hired or assigned under
25	paragraph (1) shall be responsible for ensuring that

1	grantees adhere to the study design approved before
2	the applicable grant was awarded.
3	(3) Liaison.—The employee of the National In-
4	stitute of Justice hired or assigned under paragraph
5	(1) may be used as a liaison between the Commission
6	and the recipients of a grant under this section. That
7	employee shall be responsible for ensuring timely co-
8	operation with Commission requests.
9	(4) Authorization of appropriations.—
10	There are authorized to be appropriated \$150,000 for
11	each of fiscal years 2008 through 2012 to carry out
12	$this\ subsection.$
13	(d) Applications.—A public or private entity desir-
14	ing a grant under this section shall submit an application
15	at such time, in such manner, and accompanied by such
16	information as the Director of the National Institute of Jus-
17	tice may reasonably require.
18	(e) Cooperation With the Commission.—Grant re-
19	cipients shall cooperate with the Commission in providing
20	them with full information on the progress of the strategy
21	being carried out with a grant under this section, includ-
22	ing—

23 (1) hosting visits by the members of the Commis-24 sion to the site where the activities under the strategy 25 are being carried out;

1	(2) providing pertinent information on the logis-
2	tics of establishing the strategy for which the grant
3	under this section was received, including details on
4	partnerships, selection of participants, and any ef-
5	forts to publicize the strategy; and
6	(3) responding to any specific inquiries that
7	may be made by the Commission.

Calendar No. 290

110TH CONGRESS S. 456

A BILL

To increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect law-abiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to expand and improve gang prevention programs, and for other purposes.

 $J_{\rm ULY}~30,\,2007$

Reported with an amendment